Government of the District of Columbia



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Tax Rates and Tax Burdens

In The District of Columbia - A Nationwide Comparison

1999

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Tax Rates And Tax Burdens In The District of Columbia: A Nationwide Comparison

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EXECUTIVE SUMMARY

State and local tax systems in the United States are diverse. The 50 states and the District of Columbia employ a broad range of taxes and fees to fund state and local government operations. The combination of taxes and fees utilized by a particular jurisdiction is dependent upon many factors, including revenue needs, the tax base of the local government, the fiscal relationship between the state and local governments, constitutional limitations in some states, and the level of local government services demanded by residents.

The District's tax structure includes taxes typically imposed by local governments, such as real and personal property taxes, deed taxes, water and sewer charges, and others. At the same time, the District's tax base also includes taxes usually associated with the state level of government, such as the individual and corporate income taxes, sales and use taxes, excise taxes and motor vehicle-related taxes. About two-thirds of the District's locally generated revenues come from taxes usually administered by a state.

Although the District has both these state and local fiscal features, the actual tax structure is not complemented by the typical state or local economic base. There are many examples, such as:

- Manufacturing, an important industry in the economic and tax bases of many major cities, is largely lacking in the District.
- Unlike every state in the nation that has an income tax, Washington, D.C., does not have the authority to tax nonresident income earned within its borders. Nonresidents earn about 2/3 of all income in the District of Columbia.
- About 42 percent of all property value in the District is exempt from property taxation due to the federal and diplomatic presence (28 percent) as well as other tax-exempt properties (14 percent).
- About 17 percent of sales are not subject to sales and use tax in the District due to military and diplomatic exemptions.
- The District has a relatively high percentage of low-income taxpayers, which further limits the District's revenue-raising capacity.

Despite these tax base limitations, the District of Columbia funds most of the functions usually provided by state and local levels of government. The non-municipal functions include responsibility for welfare programs, physical and mental health care and maintenance of the public education system -- including a "state" university.

To provide an adequate level of funding for these state and local responsibilities given the limited tax base, the District's tax rates often are higher than those in the states. Data from the U.S. Bureau of the Census indicate that in 1991, the District's overall per capita tax collections were higher than those of 49 states. For some tax types, however, the District's taxes are lower than most states.

The state and local tax rates for different types of taxes vary among jurisdictions. For

example, all 51 cities in this study levy a tax on real property located within the city, yet effective tax rates range from a high of \$4.55 per \$100 of assessed value in Bridgeport, Connecticut to \$0.37 per \$100 of assessed value in Honolulu, Hawaii. In addition, several jurisdictions allow tax exemptions and credits in the calculation of the real property tax. The District of Columbia has a \$30,000 homestead deduction for owner-occupied residences as well as other credits.

Residents in 46 of the 51 cities studied are subject to some form of sales and use tax. The highest sales tax rates are found in New Orleans and Chicago. Residents of Honolulu, Hawaii, and Virginia Beach, Virginia pay the lowest sales tax rates.

All 51 cities in this study levy some type of automobile registration fee or tax -- usually either a flat rate per vehicle or an excise tax based upon the value of the vehicle. In addition, personal property taxes are levied in 16 of the cities.

Residents of 44 of the 51 cities in this study are subject to some type of individual income tax at the state and/or local levels. There are several types of individual income tax systems, including graduated state and local rates, graduated state and flat local rates, flat state and local rates, state tax rates as a percent of federal income tax liability, graduated state tax rates and flat state rates with exemptions.

No single pattern of taxation characterizes a high tax burden or a low tax burden city. Details concerning the various taxes levied and why the tax burdens differ from one jurisdiction to another are presented in this publication. Part I of this publication compares tax burdens in the District of Columbia with those of the largest city in each state. Part II of this publication contains a compendium of tables which illustrate the tax rates in the District of Columbia and the 50 states for 13 different types of taxes.

ACKNOWLEDGMENT

Each year the Tax and Economic Policy Administration, Office of Tax and Revenue, of the District of Columbia publishes several reports, which provide information to the citizens and taxpayers of the District of Columbia. The reports contain information about the rates and burdens of major taxes in the District of Columbia compared with states and other large cities in the United States.

This publication contains two reports: (I) Tax burdens in Washington, D.C., Compared with Those in the Largest City in Each State, 1999 and (II) A Comparison of Selected Tax Rates in the District of Columbia with Those in the 50 States: A Compendium of Tables. This information is requested annually by committees of the U.S. Congress and the District of Columbia Council and is provided pursuant to Public Law 93-407.

Questions and comments concerning these publications should be addressed to: Edward W. Wyatt, Tax Research Specialist, Tax and Economic Policy Administration, Office of Tax and Revenue, 941 North Capitol Street, N.E., Suite 860, Washington, DC 20002, telephone (202) 442-6422.

Our appreciation is extended to the many state and local officials who reviewed draft reports. Their cooperation in providing information and their helpful suggestions make this publication possible.

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July 2000

Part I

Tax Burdens In Washington, D.C., Compared With Those In The Largest City In Each State

1999

OVERVIEW

State and local tax systems in the United States are diverse. The 50 states and the District of Columbia employ a broad range of taxes and fees to fund state and local government operations. The combination of taxes and fees utilized by a particular jurisdiction is dependent upon many factors, including revenue needs, the tax base of the local government, the fiscal relationships between state and local government, constitutional and legal limitations on the powers of taxation, taxpayer demand for government services, and other factors.

A "tax burden" is a measure of the tax paid by a taxpayer under a specified set of conditions. This study defines a specified set of conditions and computes corresponding tax burdens in 51 different jurisdictions. These tax burdens are then compared. Useful information and insights can be gleaned from such a comparison. In evaluating or interpreting these comparisons, however, consideration should be given to circumstances specific to each jurisdiction, which may affect tax burdens. Such circumstances can include greater local demand for services, greater local costs of producing services, and the use of revenue sources other than taxes to finance certain services.

This study compares tax burdens in 51 different locations for a hypothetical family of four. The major state and local tax burdens for the family in the District of Columbia are compared with those in the largest city in each state. It must be emphasized that these burden comparisons reflect the assumptions used in their computation. For this reason it is important to study the methodology used in the report before drawing conclusions about the relative levels of taxation in each of the cities.

Readers are advised not to compare the hypothetical tax burdens across years; any number of small changes in state and/or local tax policy or in the assumptions of the study can result in misleading information under such comparisons. The purpose of the study remains to compare tax burdens on a hypothetical household in different jurisdictions in a specific year, and not over time.

CHAPTER I

How Tax Burdens Are Computed For The Largest City In Each State

The majority of taxpayers in the United States are aware that the amount of state and local tax liability of an individual taxpayer varies from one jurisdiction to another. The extent of these differences in state and local tax burdens across the country, however, may not be fully recognized.

States and local jurisdictions differ in many aspects of their taxing systems. The relationship of state taxes to federal tax law is one of several factors causing differences in tax burdens from one state to another. Other differences reflect decisions by state and local governments on what should and should not be subject to tax. For example, several states do not levy an individual income tax, although for many others it represents a major source of state funding. Tax burdens also differ because some states can shift a larger portion of governmental costs to business and may be able to "export" some of their tax burden. This was once true for energy producing states, several of which have been forced to broaden the bases of their taxes because of the long-term decline in real energy prices.

This report compares the state and local tax burdens of hypothetical households in Washington, D.C., with the burden for the largest city in each of the 50 states for 1999. The four major taxes used in the comparison are the individual income tax, real property tax on residential property, general sales and use tax, and automobile taxes, including gasoline tax, registration fees, excise tax and personal property tax. This study does not incorporate the effects of differing local tax burdens on the federal individual income tax burden. Income and property taxes are deductible in computing federal income taxes and the effect of federal deductibility is to reduce the overall difference in tax burdens between jurisdictions.

All tax burdens reflect state and local tax rates. Tax burdens are compared for a hypothetical family that consists of two wage-earning spouses and two school-age children. The gross family income levels used are \$25,000, \$50,000, \$75,000, \$100,000 and \$150,000. The wage and salary split is assumed to be 70-30 between the two spouses. All other income is assumed to be split evenly. The family at each income level is assumed to own a single family home and to reside within the confines of the city. All wage and salary income is further assumed to have been earned in the city. The particular assumptions used in the calculation of each major tax type are indicated on the following pages.

Individual Income Tax

The five income levels used in this study are divided between wage and salary income

and other types of income as follows:

| Gross | | Long-Term Wages And | | Capital | 1999 Federal |
|---------------|----------|------------------------|----------|----------|-----------------|
| Income | | Salaries | Interest | Gains 1/ | AGI |
| \$ 25,000 | Spouse 1 | \$17,200 | \$ 200 | 0 | \$ 25,000 |
| , | Spouse 2 | 7,400 | 200 | 0 | , |
| \$ 50,000 | Spouse 1 | \$34,000 | \$ 500 | 0 | \$ 50,000 |
| , | Spouse 2 | 15,000 | 500 | 0 | , |
| \$ 75,000 | Spouse 1 | \$49,000 | \$1,000 | \$1,500 | \$ 75,000 |
| , | Spouse 2 | 21,000 | \$1,000 | 1,500 | , |
| \$100,000 | Spouse 1 | \$65,000 | \$1,500 | \$2,000 | \$100,000 |
| , | Spouse 2 | 28,000 | 1,500 | 2,000 | , |
| \$150,000 | Spouse 1 | \$97,500 | \$2,500 | \$2,750 | \$150,000 |
| , , , , , , , | Spouse 2 | 42,000 | 2,500 | 2,750 | ,, |

Because several states allow the deduction of all or part of an individual's federal income tax liability in computing the state income tax, it is necessary to compute the 1999 federal individual income tax at each income level using the above assumptions. Interest and long-term capital gains were fully or partially taxable at the federal level at the time period used for this report

Many states in 1999 allowed taxpayers to begin their state income tax computations with federal adjusted gross income (A.G.I.) or federal taxable income. Other states do not use either of these two measures of federal income as a starting point.

.

Total itemized deductions, which were also used in the federal tax computation, were assumed to be equal to the following:

| | | | Gross Inc | come Level | |
|--|----------------------|----------------------|----------------------|----------------------|------------------------------|
| Deduction | \$ 25,000 | \$ 50,000 | \$ 75,000 | \$100,000 | \$150,000 |
| Medical (Gross) Nondeductible Medical Net Medical Deduction 1/ | 1,000 -1,875 0 | 1,800 -3,750 0 | 2,500 -5,625 0 | 3,500 -7,500 0 | 5,000 <u>-11,200</u> 0 |
| Deductible Taxes | 2/ | 2/ | 2/ | 2/ | 2/ |
| Mortgage Interest 3/ | 2,000 | 4,100 | 5,600 | 7,000 | 10,800 |
| Contribution Deduction | 700 | 1,500 | 2,200 | 3,000 | 4,600 |
| Gross Miscellaneous Nondeductible 4/ Net Miscellaneous Deduction | 500 500 0 | 800 -1,000 0 | 1,200 -1,500 0 | 1,500 -2,000 0 | 2,000 -3,000 0 |
| Total Deduction-without taxes | 2,700 | 5,600 | 7,800 | 10,000 | 15,400 |

^{1/} Nondeductible medical equals 7.5 percent of federal A.G.I. All or part of medical deductions may be allowed in some states.

The itemized deductions noted above are used in the calculation of the 1999 tax burdens. The 1999 deductible real and personal property taxes computed in the current year's 51-city burden study are used for the 1999 property tax deduction. For the 1999 state and local individual income tax deduction, 1998 data were used as a proxy. These figures were used in computing the 1999 federal income tax burden for residents of each city as well as for the state and local tax burdens where appropriate. For those states not allowing their own state income tax as a deduction, it is not included in itemized deductions.

The use of a hypothetically computed tax burden for itemized deductions for the individual income tax and the real property tax, even if from a previous year, should provide a more realistic income tax burden than the use of a single flat percentage amount for the itemized income tax deductions for all jurisdictions.

Real Property Tax

Real property tax burdens in the 51 cities are a function of residential real estate values, the ratio of assessed value to market value and the tax rate. Some jurisdictions allow certain

^{2/} Tax deduction based on real and personal property taxes computed in 1999 study and individual income taxes computed in 1998 study.

^{3/} Non-mortgage interest is not deductible on federal returns.

^{4/} Nondeductible miscellaneous equals 2 percent of A.G.I.

deductions from the value of residential property before the tax is calculated while others allow credits against the calculated real estate tax. These deductions and/or credits are normally limited to owner-occupied properties.

The property tax rates for each of the 51 cities, presented in Table 4, page 19, indicate a wide range in these rates. This information is based upon data received from local assessors. In addition to tax rate differences presented in Table 5 (page 20), data indicate that the assumed market value of a residence for purposes of this study varies widely from one city to another at all income levels. For example, the assumed value of a residence at the \$75,000 income level ranges from a high of \$505,331 in Honolulu to a low of \$70,343 in Detroit. The housing values for each income level for each city in Table 5 are derived using the following methodology:

- The 1990 median single family housing value for each city obtained from the 1990 Census of Housing is compared to the city median family income **for homeowners** from the 1990 Census of Population. The resulting ratio of median housing value to median family income is the housing/income ratio shown in Table 5. For Washington, D.C., for example, the ratio is 2.51.
- 2) The housing values for the two middle income levels, \$50,000 and \$75,000, are derived by multiplying the housing/income ratio shown in Table 5 by the income level. Thus, for Washington, D.C., the housing values at the \$50,000 and \$75,000 incomes are computed as follows:

The housing values in Table 5 on page 20 are calculated on the basis of an unrounded housing to income ratio, which makes the result slightly different from that shown in the examples.

3) For the lowest income level, \$25,000, the cost of housing is assumed to be a greater proportion of income than the housing/income ratio derived above. For this income level, the housing/income ratio is increased by 5 percent, based on data from the United States Census Bureau. For Washington, D.C., the appropriate calculation at the \$25,000 level using the rounded ratio is:

$$25,000 \times 2.51 \times 1.05 = 65,790$$

4) For the \$100,000 income level, housing costs as a percentage of income are assumed to be less than the derived ratio. The housing to income ratio is reduced by 5 percent. The appropriate calculation for Washington, D.C. is:

$$100,000 \times 2.51 \times .95 = 238,096$$

5) For the highest income level, housing costs as a percentage of income are also

assumed to be less than the derived ratio. The housing to income ratio is reduced by 10 percent at the highest income level, again based on data from the United States Census Bureau. The appropriate calculation for Washington, D.C. is:

$$150,000 \times 2.51 \times .90 = 338,347$$

The above methodology is an attempt to reflect the different values of housing in different parts of the country and at different income levels. Census data from 1990 are used because they are the only data comparable for all the jurisdictions in this study. It is important to note that these are **hypothetical** values based on income level and do not represent **average** values for a particular jurisdiction.

In computing property tax burdens, it is also necessary to consider the various exemptions and credits noted in Table 6 (page 21). The variety of real property tax exemptions, most of which apply only to residential real property, is very broad. Table 6 does not include the many senior citizen exemptions and credits available in a large number of states. Table 4 (page 19), which compares residential real estate tax rates for each city, does not reflect the various exemptions and credits noted in Table 6. The many senior citizen exemptions and credits available are also not reflected in Table 4, because seniors are not included in the hypothetical households of this study. However, the property tax burdens computed and shown in Table 1 of this study reflect the applicable provisions.

Sales and Use Tax

The sales tax burdens included in this study are based on information from the Bureau of Labor Statistics consumer expenditure survey (CES) and from information provided by the states in a sales tax survey. The state and local general sales tax rates in each city are reported in Table 7, page 23.

Automobile Taxes

Automobile taxes included in this study are gasoline taxes, motor vehicle registration fees, excise taxes, and personal property taxes levied on automobiles. Table 10 (page 26) summarizes automobile ownership assumptions for each income level, including types of vehicles, weight, value and annual gasoline consumption.

CHAPTER II

Overall Tax Burdens For The Largest City In Each State

The major state and local tax burdens by tax type for the five different income levels used in this study are presented in Table 1 (pages 8-12). As reflected by data in Table 1, tax burdens across the 51 cities vary widely at all income levels. At the \$25,000 income level, the \$5,688 burden for Bridgeport, Connecticut is more than five times greater than the \$971 burden for Anchorage, Alaska. Similarly, at the \$150,000 income level, the Bridgeport, Connecticut burden of \$34,325 is more than seven times the Anchorage, Alaska, burden of \$4,685. The differences in the composition of state and local tax structures cause a wide variation in tax burdens at all income levels.

The highest overall tax burden occurs in Bridgeport, Connecticut followed by Newark, New Jersey; Portland, Maine; and Providence, Rhode Island.

The lowest tax burdens for the 51 cities occur in Anchorage followed by Cheyenne, Wyoming; Las Vegas, Nevada; and Jacksonville, Florida.

No single pattern characterizes a city with either a high or a low tax burden. Generally, however, high tax burden cities have a graduated individual income tax rate and/or high real estate tax rates and moderate to high housing values. Low tax burden cities generally have a low individual income tax (if they have one at all) and average or below average real property tax rates. The regional pattern cannot be overlooked, as the four highest tax cities are located in the Northeast and the four lowest tax cities are located in the South and West.

Progressivity

The average 51-city total tax burden is 8.1 percent at the \$25,000 income level, 8.6 percent at the \$50,000 income level, 9.3 percent at the \$75,000 income level, 9.4 percent at the \$100,000 income level, and 9.6 percent at the \$150,000 income level.

| I | TABLE 1 | | | | | | | | | |
|---|--|------------|----|---|-------|-----|-----|-------|---------|--|
| Ī | ESTIMATED BURDEN OF MAJOR TAXES FOR A FAMILY OF FOUR, 1999 \$25.000 | | | | | | | | | |
| ŀ | | | ı | r | , -, | | | | | |
| | | | | | TA | XES | | BU | RDEN | |
| | RANK | CITY | ST | INCOME PROPERTY SALES AUTO AMOUNT PERCENT | | | | | PERCENT | |
| ſ | 1 | Bridgeport | CT | 0 | 4,385 | 503 | 799 | 5,688 | 22.8% | |

| | MEDIAN 1/ Based on citie | | \$234 | \$642 | \$529 | \$267 | \$1,938 | 7.8% |
|----------|---------------------------|----------|------------|----------------|------------|------------|----------------|--------------|
| | AVERAGE | 1/ | \$434 | \$831 | \$581 | \$294 | \$2,024 | 8.1% |
| 51 | Anchorage | AK | 0 | 835 | 22 | 115 | 971 | 3.9% |
| 50 | Jacksonville | FL | 0 | 505 | 498 | | 1,217 | 4.9% |
| 49 | Cheyenne | WY | 0 | 382 | 583 | 327 | 1,292 | 5.2% |
| 48 | Wilmington | DE | 588 | 599 | 0 | 177 | 1,364 | 5.5% |
| 47 | New Orleans | LA | 375 | 0 | 786 | | 1,364 | |
| 46 | Boise | ID | 197 | 430 | 529 | 235 | 1,391 | |
| 44 45 | Denver | CO | 0 | 391 | 530 | | 1,467 1,412 | |
| 43 44 | Albuquerque Las Vegas | NM NV | 115 0 | 613 622 | 682 526 | 145 340 | 1,554 1,487 | 6.2% 5.9% |
| 42 | Houston | TX | 0 | 708 | 664 | 195 | 1,567 | 6.3% |
| 41 | Baltimore | MD | 28 | 1,012 | 332 | 195 | 1,567 | |
| 40 | Memphis | TN | 0 | 642 | 783 | 157 | 1,582 | |
| 39 | Burlington | VT | 0 | 1,060 | 353 | 172 | 1,585 | |
| 38 | Billings | MT | 457 | 738 | 26 | 383 | 1,604 | |
| 37 | Minneapolis | MN | 0 | 762 | 565 | 330 | 1,657 | 6.6% |
| 36 | Columbia | SC | 163 | 503 | 500 | 556 | 1,722 | |
| 35 | Atlanta | GA | 415 | 249 | 764 | 305 | 1,733 | |
| 34 | Fargo | ND | 143 | 959 | 440 | 212 | 1,753 | |
| 33 | Portland | OR | 925 | 716 | 491 | 199 | 1,840 | |
| 32 | Indianapolis | IN | 738 | 496 | 622 491 | 459 122 | 1,852 1,847 | |
| 30 | Wichita | KS | 225 | 746 537 | 609 | 459 | 1,880 | |
| 29 30 | Phoenix Omaha | AZ NE | 198 225 | 608 746 | 777 609 | 298 300 | 1,881 1,880 | |
| 28 | Charlotte | NC | 468 | 561 | 549 | 307 | 1,885 | |
| 27 | Birmingham | AL | 683 | 322 | 655 | 271 | 1,931 | 7.7% |
| 26 | Kansas City | MO | 570 | 476 | 510 | 382 | 1,938 | |
| 25 | Sioux Falls | SD | 0 | 1,054 | 758 | 153 | 1,965 | |
| 24 | Los Angeles | CA | 0 | 961 | 621 | 392 | 1,973 | 7.9% |
| 23 | Charleston | WV | 580 | 459 | 557 | 388 | 1,984 | |
| 22 | Oklahoma City | OK | 637 | 387 | 700 | | 1,986 | |
| 21 | New York City | NY | 438 | 784 | 694 | 71 | 1,987 | |
| 20 | Des Moines | IA | 485 | 783 | 507 | 230 | 2,021 | 8.0% |
| 19 | Boston | MA | 543 | 831 | 354 | 293 | 2,025 2,021 | 8.1% |
| 17 18 | Little Rock Jackson | AR MS | 483 192 | 534 531 | 735 602 | 295 700 | 2,047 2,025 | |
| 16 | Salt Lake City | υT | 458 | 443 | 892 | 267 | 2,060 | |
| 15 | Columbus | OH | 799 | 686 | 392 | 192 | 2,069 | |
| 14 | Chicago | IL | 517 | 703 | 679 | 212 | 2,110 | |
| 13 | WASHINGTON | DC | 1,096 | 344 | 493 | 224 | 2,157 | |
| 12 | Honolulu | HI | 816 | 500 | 588 | 268 | 2,172 | |
| 11 | Seattle | WA | , | 1,039 | 720 | 449 | 2,207 | |
| 10 | Detroit | MI | 1,117 | 482 | 442 | 177 | 2,218 | |
| 9 | Milwaukee | WI | 596 | 942 | 494 | 221 | 2,253 | |
| 8 | Virginia Beach | VA | 580 | 646 | 678 | 509 | 2,413 | |
| 7 | Louisville | KY | 1,324 | 565 | 408 | 335 | 2,631 | 10.7 % |
| 6 | Manchester | NH | 0 | 2,259 | 171 | 250 | 2,680 | |
| 4 5 | Providence Portland | RI ME | 0 137 | 1,794 1,908 | 509 425 | 602 333 | 2,905 2,804 | |
| 3 | Philadelphia | PA | 1,551 | 1,157 | 513 | 118 | 3,339 | |
| | | l | 223 | 2,741 | 504 | | | |

| | TABLE 1 | | | | | | | | | | |
|------|--|----|--------|--------------|-------|-------|--------|---------|--|--|--|
| | ESTIMATED BURDEN OF MAJOR TAXES FOR A FAMILY OF FOUR, 1999 \$50,000 | | | | | | | | | | |
| | | | | TAXES BURDEN | | | | IRDEN | | | |
| RANK | CITY | ST | INCOME | PROPERTY | SALES | AUTO | AMOUNT | PERCENT | | | |
| 1 | Bridgeport | CT | 391 | 8,352 | 827 | 1,100 | 10,670 | 21.3% | | | |
| 2 | Newark | NJ | 612 | 5,221 | 795 | 155 | 6,783 | 13.6% | | | |
| 3 | Providence | RI | 1,116 | 3,418 | 823 | 883 | 6,240 | 12.5% | | | |

| 4 | Portland | ME | 1,443 | 3,635 | 704 | 445 | 6,227 | 12.5% |
|----------|---------------------------|----------|----------------|----------------|-------------|------------|----------------|--------------|
| 5 | Philadelphia | PA | 3,095 | 2,205 | 804 | 114 | 6,218 | 12.4% |
| 6 | New York City | NY | 2,775 | 1,567 | 1,104 | 75 | 5,522 | 11.0% |
| 7 | Louisville | KY | 3,176 | 1,076 | 661 | 456 | 5,368 | 10.7% |
| 8 | Milwaukee | WI | 2,393 | 1,862 | 797 | 213 | 5,265 | 10.5% |
| 9 | Baltimore | MD | 2,434 | 1,927 | 595 | 188 | 5,144 | 10.3% |
| 10 | Boston | MA | 2,135 | 1,992 | 535 | 393 | 5,056 | 10.1% |
| 11 | Manchester | NH | 0 | 4,303 | 265 | 374 | 4,942 | 9.9% |
| 12 | Detroit | MI | 3,055 | 919 | 700 | 175 | 4,849 | 9.7% |
| 13 | Minneapolis | MN | 1,812 | 1,700 | 885 | 337 | 4,734 | 9.5% |
| 14 | WASHINGTON | DC | 2,698 | 915 | 848 | 218 | 4,680 | 9.4% |
| 15 | Virginia Beach | VA | 1,774 | 1,231 | 956 | 616 | 4,578 | 9.2% |
| 16 | Salt Lake City | ИT | 2,127 | 844 | 1,273 | 302 | 4,546 | 9.1% |
| 17 | Des Moines | IA | 1,788 | 1,686 | 821 | 224 | 4,519 | 9.0% |
| 18 | Honolulu | HI | 2,293 | 1,084 | 877 | 258 | 4,512 | 9.0% |
| 19 | Columbus | OH | 2,254 | 1,307 | 692 | 185 | 4,438 | |
| 20 | Columbia | SC | 1,779 | 975 | 765 | 799 | 4,318 | 8.6% |
| 21 | Charlotte | NC | 1,986 | 1,069 | 850 | 382 | 4,288 | 8.6% |
| 22 | Birmingham | AL | 2,278 | 642 | 1,022 | 345 | 4,287 | 8.6% |
| 23 | Atlanta | GA | 1,567 | 1,129 | 1,151 | 436 | 4,283 | 8.6% |
| 24 | Chicago | IL | 1,216 | 1,723 | 1,136 | 205 | 4,279 | 8.6% |
| 25 | Jackson | MS | 1,114 | 1,229 | 916 | 1,014 | 4,274 | 8.5% |
| 26 | Little Rock | AR | 1,660 | 1,018 | 1,099 | 383 | 4,160 | 8.3% |
| 27 | Kansas City | MO | 1,794 | 908 | 860 | 515 | 4,077 | 8.2% |
| 28 | Omaha | NE | 1,292 | 1,421 | 987 | 370 | 4,070 | 8.1% |
| 29 | Oklahoma City | OK | 1,864 | 830 | 1,028 | 320 | 4,042 | 8.1% |
| 30 | Portland | OR | 2,487 | 1,363 | 0 | 191 | 4,041 | 8.1% |
| 31 | Burlington | VT | 1,132 | 2,075 | 626 | 166 | 3,999 | 8.0% |
| 32 | Los Angeles | CA | 560 | 1,897 | 988 | 523 | 3,968 | |
| 33 | Boise | ID | 2,076 | 818 | 831 | 228 | 3,954 | 7.9% |
| 34 35 | Charleston | WV KS | 1,695 1,298 | 875 1,022 | 844 951 | 506 543 | 3,919 | 7.8% 7.6% |
| | Wichita | | | | | | 3,814 | |
| 36 | Seattle | WA | 0 | 1,978 | 1,159 | 592 | 3,729 | 7.5% |
| 37 38 | Phoenix | AZ MT | 872 1,753 | 1,234 1,406 | 1,197 42 | 399 479 | 3,703 3,680 | 7.4% 7.4% |
| 39 | Billings Indianapolis | IN | 1,763 | 967 | 763 | 117 | 3,610 | 7.4% |
| 40 | Albuquerque | NM | 1,765 | 1,228 | 999 | 153 | 3,565 | 7.2% |
| 41 | New Orleans | LA | 1,105 | 739 | 1,244 | 219 | 3,303 | 6.8% |
| 42 | Fargo | ND | 649 | 1,826 | 694 | 206 | 3,375 | 6.7% |
| 43 | Wilmington | DE | 2,044 | 1,141 | 094 | 170 | 3,355 | 6.7% |
| 44 | Sioux Falls | SD | 2,044 | 2,009 | 1,123 | 147 | 3,279 | 6.6% |
| 45 | Denver | CO | 1,070 | 745 | 863 | 575 | 3,253 | 6.5% |
| 46 | Houston | TX | 0 | 1,546 | 1,077 | 189 | 2,812 | 5.6% |
| 47 | Memphis | TN | 0 | 1,223 | 1,213 | 151 | 2,588 | |
| 48 | Jacksonville | FL | 0 | 1,444 | 827 | 206 | 2,477 | 5.0% |
| 49 | Las Vegas | NV | 0 | 1,185 | 843 | 377 | 2,405 | |
| 50 | Cheyenne | WY | Ö | 728 | 861 | 441 | 2,030 | |
| 51 | Anchorage | AK | Ö | 1,590 | 59 | 112 | 1,761 | 3.5% |
| | · | • | | | | | · | |
| | AVERAGE | 1/ | \$1,675 | \$1,671 | \$913 | \$356 | \$4,296 | 8.6% |
| | MEDIAN 1/ Based on citie | | \$1,660 | \$1,234 | \$848 | \$320 | \$4,160 | 8.3% |

| | TABLE 1 | | | | | | | | | | |
|------|--|----|--------------|----------|-------|-------|--------|---------|--|--|--|
| | ESTIMATED BURDEN OF MAJOR TAXES FOR A FAMILY OF FOUR, 1999 \$75,000 | | | | | | | | | | |
| | | | TAXES BURDEN | | | | | | | | |
| rank | CITY | ST | INCOME | PROPERTY | SALES | AUTO | AMOUNT | PERCENT | | | |
| 1 | Bridgeport | CT | 2,342 | 12,529 | 1,237 | 1,757 | 17,865 | 23.8% | | | |
| 2 | Newark | NJ | 1,079 | 7,831 | 1,277 | 286 | 10,472 | 14.0% | | | |
| 3 | Portland | ME | 3,166 | 5,453 | 1,056 | 641 | 10,316 | 13.8% | | | |
| 4 | Providence | RI | 1,995 | 5,127 | 1,235 | 1,355 | 9,711 | 12.9% | | | |
| 5 | New York City | NY | 5,378 | 2,392 | 1,657 | 130 | 9,557 | 12.7% | | | |

| 14 | Des Moines | IA | 3,216 | 2,638 | 1,232 | 399 | 7,485 | 9.8% |
|----------------|---------------------------------------|----------------|----------------|-------------------------|-------------------------|-------------------|-------------------------|------|
| 15 | Columbia | SC | 3,256 | 1,708 | 1,147 | 1,267 | 7,379 | |
| 16 | Manchester | NH | 0 | 6,454 | 398 | 517 | 7,369 | 9.8% |
| 17 | Honolulu | HI | 3,916 | 1,698 | 1,315 | 438 | 7,368 | |
| 18 | Atlanta | GA | 2,797 | 2,055 | 1,727 | 697 | 7,276 | 9.7% |
| 19 | Columbus | OH | 3,877 | 1,961 | 1,119 | 317 | 7,274 | 9.7% |
| 20 | Los Angeles | CA | 2,060 | 2,883 | 1,485 | 841 | 7,269 | 9.7% |
| 21 | Salt Lake City | UT | 3,548 | 1,267 | 1,893 | 990 | 7,224 | 9.6% |
| 22 | Virginia Beach | VA | 3,018 | 1,847 | 1,362 | | 7,217 | 9.6% |
| 23 | Boise | ID | 3,759 | 1,771 | 1,247 | 396 | 7,173 | 9.6% |
| 24 | Jackson | MS | 2,192 | 1,964 | 1,374 | 1,608 | 7,138 | 9.5% |
| 25 | Charlotte | NC | 3,533 | 1,604 | 1,275 | 617 | 7,029 | 9.4% |
| 26 | Omaha | NE | 2,699 | 2,131 | 1,464 | 543 | 6,836 | 9.1% |
| 27 | Little Rock | AR | 3,040 | 1,527 | 1,648 | 613 | 6,828 | 9.1% |
| 28 | Chicago Burlington Portland | IL | 1,912 | 2,797 | 1,688 | 351 | 6,748 | 9.0% |
| 29 | | VT | 2,092 | 3,340 | 1,009 | 286 | 6,727 | 9.0% |
| 30 | | OR | 4,301 | 2,044 | 0 | 317 | 6,662 | 8.9% |
| 31 | Charleston | WV | 3,230 | 1,312 | 1,266 | 816 | 6,624 | 8.8% |
| 32 | Wichita | KS | 2,677 | 1,533 | 1,426 | 875 | 6,511 | 8.7% |
| 33 | Oklahoma City | OK | 3,269 | 1,296 | 1,543 | 397 | 6,505 | 8.7% |
| 34 | Birmingham | AL | 3,423 | 978 | 1,522 | 559 | 6,482 | 8.6% |
| 35 | Kansas City | MO | 2,999 | 1,361 | 1,291 | 800 | 6,451 | 8.6% |
| 36 | Billings | MT | 3,516 | 2,109 | 63 | 723 | 6,411 | 8.5% |
| 37 | Albuquerque | NM | 2,491 | 1,876 | 1,498 | 252 | 6,117 | 8.2% |
| 38 39 | Phoenix New Orleans | AZ LA | 1,530 1,895 | 2,014 1,745 | 1,796 1,866 | 337 | 5,916 5,843 | |
| 40 41 42 | Seattle Indianapolis Wilmington | IN DE | 2,788 3,380 | 2,968 1,462 1,712 | 1,738 1,144 0 | 951 198 284 | 5,657 5,593 5,376 | 7.5% |
| 43 | Fargo | ND | 1,230 | 2,739 | 1,040 | 321 | 5,331 | 7.1% |
| 44 | Denver | CO | 2,030 | 1,118 | 1,295 | 768 | 5,210 | 6.9% |
| 45 46 47 | Sioux Falls Houston Memphis | SD TX TN | 0 0 0 | 3,013 2,429 1,835 | 1,685 1,615 1,933 | | 4,949 4,374 4,022 | 5.8% |
| 48 | Jacksonville | FL | 0 | 2,432 | 1,241 | 348 | 4,020 | 5.4% |
| 49 | Las Vegas | NV | 0 | 1,777 | 1,265 | 550 | 3,592 | 4.8% |
| 50 | Cheyenne | WY | 0 | 1,092 | 1,291 | 658 | 3,041 | 4.1% |
| 51 | Anchorage | AK | 0 | 2,384 | 89 | 205 | 2,679 | 3.6% |
| | AVERAGE | 1/ | \$2,986 | \$2,586 | \$1,375 | \$565 | \$6,968 | |
| | MEDIAN | | \$2,999 | \$2,014 | \$1,277 | \$516 | \$6,836 | 9.1% |

| | TABLE 1 | | | | | | | | |
|------|---|----|--------|----------|-------|-------|--------|---------|--|
| | ESTIMATED BURDEN OF MAJOR TAXES FOR A FAMILY OF FOUR, 1999 \$100,000 | | | | | | | | |
| | | | | TA | XES | | BU | RDEN | |
| RANK | CITY | ST | INCOME | PROPERTY | SALES | AUTO | AMOUNT | PERCENT | |
| 1 | Bridgeport | CT | 3,691 | 15,869 | 1,656 | 1,949 | 23,166 | 23.2% | |
| 2 | Portland | ME | 4,985 | 6,907 | 1,408 | 660 | 13,960 | 14.0% | |
| 3 | Newark | NJ | 1,843 | 9,919 | 1,702 | 291 | 13,755 | 13.8% | |
| 4 | New York City | NY | 8,024 | 3,052 | 2,209 | 136 | 13,422 | 13.4% | |
| 5 | Providence | RI | 3,439 | 6,494 | 1,647 | 1,532 | 13,112 | 13.1% | |
| 6 | Philadelphia | PA | 6,018 | 4,189 | 1,609 | 206 | 12,021 | 12.0% | |
| 7 | Minneapolis | MN | 4,809 | 3,920 | 1,770 | 696 | 11,195 | 11.2% | |

| 8 | WASHINGTON | DC | 6,838 | 1,998 | 1,805 | | 11,007 | |
|----------|----------------------------|----------|----------------|----------------|----------------|------------|------------------|-------|
| 9 | Milwaukee | WI KY | 5,414 | 3,604 | 1,594 | | 10,990 | 11.0% |
| 10 | Louisville | | 6,816 | 2,044 | 1,321 | 806 | 10,986 | |
| 11 | Baltimore | MD | 5,794 | 3,662 | 1,189 | 332 | 10,977 | |
| 12 13 | Boston | MA CA | 4,940 | 4,193 3,672 | 1,070 1,982 | 601 928 | 10,805 | |
| 14 | Los Angeles Des Moines | IA | 4,044 4,783 | 3,399 | 1,962 | | 10,626 10,234 | |
| 15 | Detroit | MI | 6,730 | 1,746 | 1,042 | 310 | 10,234 | 10.2% |
| 16 | Columbus | OH | 5,772 | 2,484 | 1,492 | 328 | 10,107 | |
| 17 | Honolulu | HI | 5,610 | 2,404 | 1,492 | | 10,076 | |
| 18 | Columbia | SC | 4,747 | 2,295 | 1,530 | | 9,987 | |
| 19 | Atlanta | GA | 4,045 | 2,796 | 2,303 | 776 | 9,920 | |
| 20 | Boise | ID | 5,542 | 2,224 | 1,662 | 409 | 9,838 | |
| 21 | Charlotte | NC | 5,357 | 2,031 | 1,701 | 675 | 9,763 | |
| 22 | Burlington | VT | 3,482 | 4,560 | 1,346 | | 9,684 | |
| 23 | Salt Lake City | UΤ | 4,916 | 1,604 | 2,545 | | 9,591 | 9.6% |
| 24 | Virginia Beach | VA | 4,296 | 2,340 | 1,768 | | 9,493 | |
| 25 | Jackson | MS | 3,294 | 2,552 | 1,833 | 1,798 | 9,476 | |
| 26 | Omaha | NE | 4,182 | 2,699 | 1,940 | 602 | 9,424 | 9.4% |
| 27 | Little Rock | AR | 4,516 | 1,934 | 2,198 | 679 | 9,327 | |
| 28 | Manchester | NH | 0 | 8,175 | 530 | | 9,228 | |
| 29 | Billings | MT | 5,580 | 2,672 | 83 | | 9,107 | |
| 30 | Charleston | WV | 4,855 | 1,662 | 1,688 | | 9,101 | 9.1% |
| 31 | Portland | OR | 6,124 | 2,590 | 0 | 331 | 9,045 | |
| 32 | Wichita | KS | 4,108 | 1,942 | 1,901 | 972 | 8,924 | |
| 33 | Chicago | IL | 2,619 | 3,656 | 2,255 | | 8,894 | |
| 34 | Oklahoma City | OK | 4,687 | 1,583 | 2,057 | 425 | 8,751 | 8.8% |
| 35 | Albuquerque | NM | 4,021 | 2,394 | 1,998 | | 8,687 | |
| 36 | Kansas City | MO | 4,315 | 1,724 | 1,721 | 896 | 8,656 | 8.7% |
| 37 | Birmingham | AL | 4,528 | 1,247 | 2,030 | | 8,416 | |
| 38 | Phoenix | AZ | 2,287 | 2,795 | 2,394 | 591 | 8,068 | |
| 39 40 | New Orleans | LA IN | 2,515 3,813 | 2,550 1,858 | 2,488 1,526 | 347 206 | 7,900 7,403 | |
| 41 | Indianapolis | DE | 4,880 | 2,168 | 1,520 | | 7,403 | |
| 41 | Wilmington Fargo | ND | 2,052 | 2,166 3,469 | 1,387 | 352 | 7,345 7,261 | 7.3% |
| 43 | Seattle | WA | 2,032 | 3,759 | 2,317 | 1,048 | 7,201 7,124 | |
| 44 | Denver | CO | 2,966 | 1,416 | 1,727 | 846 | 6,954 | |
| 45 | Sioux Falls | SD | 2,300 | 3,816 | 2,246 | | 6,323 | 6.3% |
| 46 | Houston | TX | 0 | 3,135 | 2,153 | | 5,628 | |
| 47 | Jacksonville | FL | ő | 3,222 | 1,655 | | 5,239 | |
| 48 | Memphis | TN | 30 | 2,324 | 2,578 | | 5,196 | |
| 49 | Las Vegas | NV | 0 | 2,251 | 1,687 | 578 | 4,516 | 4.5% |
| 50 | Cheyenne | WY | 0 | 1,383 | 1,722 | 674 | 3,779 | 3.8% |
| 51 | Anchorage | AK | 0 | 3,020 | 119 | 209 | 3,348 | 3.3% |
| | AVERAGE | 1/ | \$4,393 | \$3,317 | \$1,833 | \$610 | \$9,371 | 9.4% |
| | | | | • | • | | • | |
| | MEDIAN 1/ Rased on cities | t P | \$4,296 | \$2,590 | \$1,702 | \$522 | \$9,424 | 9.4% |

| | TABLE 1 | | | | | | | | |
|------|--|----|--------|----------|-------|-------|--------|---------|--|
| | ESTIMATED BURDEN OF MAJOR TAXES FOR A FAMILY OF FOUR, 1999 | | | | | | | | |
| | \$150,000 | | | | | | | | |
| | | | | TA | XES | | BU | RDEN | |
| RANK | CITY | ST | INCOME | PROPERTY | SALES | AUTO | AMOUNT | PERCENT | |
| 1 | Bridgeport | CT | 6,188 | 22,551 | 2,647 | 2,939 | 34,325 | 22.9% | |
| 2 | Portland | ME | 8,526 | 9,815 | 2,113 | 1,201 | 21,654 | 14.4% | |
| 3 | Newark | NJ | 4,573 | 14,095 | 2,510 | 299 | 21,477 | 14.3% | |
| 4 | New York City | NY | 13,481 | 4,372 | 3,368 | 142 | 21,364 | 14.2% | |
| 5 | Providence | RI | 6,263 | 9,228 | 2,470 | 2,565 | 20,526 | 13.7% | |
| 6 | Los Angeles | CA | 8,048 | 5,249 | 2,987 | 1,366 | 17,650 | 11.8% | |
| 7 | Minneapolis | MN | 8,107 | 5,893 | 2,613 | 981 | 17,595 | 11.7% | |
| 8 | Philadelphia | PA | 9,027 | 5,952 | 2,340 | 215 | 17,534 | 11.7% | |
| 9 | WASHINGTON | DC | 11,026 | 2,960 | 2,706 | 366 | 17,058 | 11.4% | |

| 10 | Boston | MA | 7,870 | 6,150 | 1,784 | | | |
|----|----------------|----|---------|---------|---------|-------|----------|-------|
| 11 | Louisville | KY | 10,500 | 2,904 | 1,982 | 1,208 | 16,593 | 11.1% |
| 12 | Milwaukee | WI | 8,468 | 5,153 | 2,387 | 397 | 16,405 | 10.9% |
| 13 | Baltimore | MD | 8,862 | 5,203 | 1,784 | 350 | 16,199 | 10.8% |
| 14 | Columbus | OH | 9,825 | 3,530 | 2,260 | 345 | 15,960 | 10.6% |
| 15 | Des Moines | IA | 8,134 | 4,921 | 2,464 | | 15,944 | |
| 16 | Columbia | SC | 7,757 | 3,469 | 2,276 | | 15,699 | |
| 17 | Boise | ID | 9,057 | 3,534 | 2,493 | | 15,512 | |
| 18 | Honolulu | HI | 9,165 | 3,174 | 2,631 | | 15,449 | |
| 19 | Atlanta | GA | 6,499 | 4,279 | 3,454 | | 15,427 | |
| 20 | Detroit | MI | 10,405 | 2,481 | 2,195 | | 15,412 | |
| 21 | Omaha | NE | 7,496 | 3,835 | 2,894 | 973 | 15,199 | 10.1% |
| 22 | Billings | MT | 10,036 | 3,796 | 125 | 1,222 | 15,179 | 10.1% |
| 23 | Charlotte | NC | 8,612 | 2,886 | 2,734 | | 15,177 | |
| 24 | Burlington | VT | 6,305 | 6,481 | 1,837 | 310 | 14,933 | 10.0% |
| 25 | Jackson | MS | 5,443 | 3,727 | 2,749 | 2,806 | 14,725 | 9.8% |
| 26 | Little Rock | AR | 7,560 | 2,748 | 3,296 | 960 | 14,565 | |
| 27 | Virginia Beach | VA | 6,862 | 3,325 | 2,580 | 1,637 | 14,404 | 9.6% |
| 28 | Charleston | WV | 8,105 | 2,362 | 2,532 | 1,297 | 14,296 | 9.5% |
| 29 | Salt Lake City | UΤ | 7,578 | 2,280 | 3,656 | 541 | 14,055 | 9.4% |
| 30 | Portland | OR | 10,13 | 3,680 | 0 | 351 | 14,044 | |
| 31 | Albuquerque | NM | 7,300 | 3,431 | 2,997 | | 14,014 | |
| 32 | Wichita | KS | 6,936 | 2,760 | 2,847 | 1,413 | 13,957 | |
| 33 | Kansas City | MO | 7,297 | 2,450 | 2,554 | | 13,622 | |
| 34 | Oklahoma City | OK | 7,473 | 2,415 | 3,054 | | 13,594 | |
| 35 | Manchester | NH | 10 | 11,617 | 796 | | 13,383 | |
| 36 | Phoenix | AZ | 3,873 | 4,683 | | | 13,221 | |
| 37 | Chicago | IL | 4,033 | 5,375 | 3,376 | | 13,165 | |
| 38 | Birmingham | AL | 6,681 | 1,815 | 3,044 | | 12,410 | |
| 39 | New Orleans | LA | 3,830 | 4,159 | 3,454 | 567 | 12,011 | |
| 40 | Wilmington | DE | 8,011 | 3,081 | 0 | • | 11,406 | |
| 41 | Fargo | ND | 3,714 | 4,930 | 2,185 | | 11,197 | |
| 42 | Indianapolis | IN | 5,863 | 2,651 | 2,289 | | 11,020 | |
| 43 | Denver | CO | 4,564 | 2,012 | 2,590 | 1,187 | 10,352 | 6.9% |
| 44 | Seattle | WA | 0 | 5,342 | 3,476 | | 10,350 | |
| 45 | Sioux Falls | SD | 0 | 5,423 | 3,369 | | 9,067 | |
| 46 | Houston | TX | 0 | 4,546 | 3,062 | | 7,965 | |
| 47 | Memphis | TN | 150 | 3,303 | 4,004 | | 7,736 | |
| 48 | Jacksonville | FL | 0 | 4,803 | 2,482 | | 7,667 | |
| 49 | Las Vegas | NV | 0 | 3,198 | | | 6,441 | |
| 50 | Cheyenne | WY | 0 | 1,965 | 2,583 | | 5,750 | |
| 51 | Anchorage | AK | 0 | 4,292 | 178 | 215 | 4,685 | 3.1% |
| | AVERAGE | 1/ | \$7,262 | \$4,790 | \$2,746 | \$865 | \$14,397 | 9.6% |
| | MEDIAN | | \$7,300 | \$3,796 | \$2,580 | \$652 | \$14,565 | 9.7% |

The average tax burden for the 51 cities is progressive since the percentage tax burden at \$150,000 income (9.6 percent of income) is greater than the percentage tax burden at \$25,000 (8.1 percent). Any tax system in which the percentage of tax paid rises with the income level is said to be progressive. A tax system in which the percentage of taxes paid decreases as income rises is regressive.

Table 2 (page 14) indicates the relative progressivity or regressivity for the tax systems of each of the 51 cities. The progressivity index is measured by dividing the percentage tax burden at the \$25,000 income level by the percentage tax burden at the \$150,000 income level. Index coefficients of less than 1.000 indicates a progressive tax system, while an index greater than 1.000 indicates a regressive tax system. A proportional tax system is indicated by a coefficient of 1.000. The average index of .876 indicates that, overall, the average state and

local tax system of the 51 cities is slightly progressive. The most progressive tax systems are found in Boise, Idaho; New York City, New York; and Minneapolis, Minnesota. A graduated individual income tax and some type of low-income exemption or credit on the real property tax characterize the tax system in each of these cities.

The three cities with the least progressive state and local tax systems are Las Vegas, Nevada; Cheyenne, Wyoming; and Sioux Falls, South Dakota. Residents of these states do not pay a state individual income tax, and in Sioux Falls and Cheyenne, the sales and use tax burden is substantially above the 51-city average. In all of these states, the tax burden is below the median at all income levels.

Several factors contribute to the progressivity of a tax system. A graduated individual income tax rate system, as well as exemptions and credits to lessen the regressivity of the property tax, will increase the progressivity of a tax system. Progressivity can be lessened by reliance on regressive taxes such as the sales tax and certain automobile taxes. The assumptions used in the calculation of housing values for the property tax (Chapter I) presuppose a certain regressivity in the property tax because the higher income family is assumed to spend a lower portion of income on housing than the lower income family. Similarly, the assumptions with regard to the composition of income at the five income levels also affect the progressivity of the individual income tax. The upper and lower income levels chosen for comparison also affect progressivity as measured in this study.

TABLE 2 INDEX OF PROGRESSIVITY FOR THE TAX SYSTEM OF THE LARGEST CITY IN EACH STATE 1999

| | | | 1999 | | |
|----------------|----|-----------------|------------------|---------------|--------------|
| | | MAJOR STATE | MAJOR STATE | | MAJOR STATE |
| | | AND LOCAL | AND LOCAL | | AND LOCAL |
| | | | | | |
| | | TAXES AS A | TAXES AS A | | TAX BURDEN |
| | | PERCENT OF | PERCENT OF | | RANK AT |
| | | INCOME FOR | INCOME FOR | PROGRESSIVITY | \$75,000 |
| CITY | ST | \$25,000 FAMILY | \$150,000 FAMILY | INDEX | INCOME LEVEL |
| Boise | ID | 5.6% | 10.3% | 0.538 | 23 |
| New York City | NY | 7.9% | 14.2% | 0.558 | 5 |
| _ | | | | | |
| Minneapolis | MN | 6.6% | 11.7% | 0.565 | 9 |
| Baltimore | MD | 6.3% | 10.8% | 0.580 | 10 |
| Billings | MT | 6.4% | 10.1% | 0.634 | 36 |
| Burlington | VT | 6.3% | 10.0% | 0.637 | 29 |
| Columbia | SC | 6.9% | 10.5% | 0.658 | 15 |
| Albuquerque | NM | 6.2% | 9.3% | 0.665 | 37 |
| | | 7.9% | | | 20 |
| Los Angeles | CA | | 11.8% | 0.671 | |
| Atlanta | GA | 6.9% | 10.3% | 0.674 | 18 |
| New Orleans | LA | 5.5% | 8.0% | 0.681 | 39 |
| Wilmington | DE | 5.5% | 7.6% | 0.717 | 42 |
| Boston | MA | 8.1% | 11.2% | 0.719 | 11 |
| Omaha | NE | 7.5% | 10.1% | 0.742 | 26 |
| | NC | 7.5% | 10.1% | 0.742 | 25 |
| Charlotte | | | | | |
| Des Moines | IA | 8.0% | 10.6% | 0.754 | 14 |
| WASHINGTON | DC | 8.6% | 11.4% | 0.759 | 12 |
| Portland | ME | 11.2% | 14.4% | 0.777 | 3 |
| Columbus | ОН | 8.3% | 10.6% | 0.778 | 19 |
| Portland | OR | 7.4% | 9.4% | 0.786 | 30 |
| | | | | | 32 |
| Wichita | KS | 7.4% | 9.3% | 0.796 | |
| Denver | CO | 5.6% | 6.9% | 0.818 | 44 |
| Milwaukee | WI | 9.0% | 10.9% | 0.824 | 8 |
| Jackson | MS | 8.1% | 9.8% | 0.825 | 24 |
| Charleston | WV | 7.9% | 9.5% | 0.833 | 31 |
| Little Rock | AR | 8.2% | 9.7% | 0.843 | 27 |
| Honolulu | HI | 8.7% | 10.3% | 0.843 | 17 |
| | RI | | | | 4 |
| Providence | | 11.6% | 13.7% | 0.849 | |
| Kansas City | MO | 7.8% | 9.1% | 0.854 | 35 |
| Phoenix | AZ | 7.5% | 8.8% | 0.854 | 38 |
| Detroit | MI | 8.9% | 10.3% | 0.863 | 13 |
| Oklahoma City | OK | 7.9% | 9.1% | 0.876 | 33 |
| Salt Lake City | UT | 8.2% | 9.4% | 0.880 | 21 |
| Birmingham | AL | 7.7% | 8.3% | 0.933 | 34 |
| _ | ND | 7.0% | 7.5% | 0.940 | 43 |
| Fargo | | | | | |
| Louisville | KY | 10.5% | 11.1% | 0.951 | 7 |
| Jacksonville | FL | 4.9% | 5.1% | 0.952 | 48 |
| Chicago | IL | 8.4% | 8.8% | 0.962 | 28 |
| Bridgeport | CT | 22.8% | 22.9% | 0.994 | 1 |
| Virginia Beach | VA | 9.7% | 9.6% | 1.005 | 22 |
| Indianapolis | IN | 7.4% | 7.3% | 1.005 | 41 |
| <u> </u> | | | | | |
| Newark | NJ | 14.5% | 14.3% | 1.013 | 2 |
| Philadelphia | PA | 13.4% | 11.7% | 1.143 | 6 |
| Houston | TX | 6.3% | 5.3% | 1.180 | 46 |
| Manchester | NH | 10.7% | 8.9% | 1.201 | 16 |
| Memphis | TN | 6.3% | 5.2% | 1.227 | 47 |
| Anchorage | AK | 3.9% | 3.1% | 1.244 | 51 |
| Seattle | WA | 8.8% | 6.9% | 1.280 | 40 |
| Sioux Falls | | | | 1.300 | |
| | SD | 7.9% | 6.0% | | 45 |
| Cheyenne | WY | 5.2% | 3.8% | 1.348 | 50 |
| Las Vegas | NV | 5.9% | 4.3% | 1.386 | 49 |
| | | | | | |
| AVERAGE | | 8.1% | 9.6% | 0.876 | l |
| MEDIAN | | | | 0.843 | |
| 1 | | | | | |
| <u> </u> | | | 1 | | |

CHAPTER III

Comparing Specific Tax Burdens For A Family Of Four In The Largest City In Each State

Individual Income Tax

Residents of 44 of the 51 cities in the study are subject to some type of individual income tax at the state and/or local levels. Individual income tax burdens vary widely due to factors such as differences in tax base, tax rates, exemptions, deductions and treatment of federal taxes. These variations are reflected in the individual income tax burdens shown in Table 3 (page 18).

The percentage of income used for payment of the individual income tax burden among residents of the largest city in states having an income tax at the income level of \$25,000 ranges from a low of zero percent in eight of the cities in the study to a high of 6.2 percent in Philadelphia, Pennsylvania. At the \$150,000 income level, the burden ranges from zero percent of income in Manchester, New Hampshire to 9.0 percent in New York City. It should be noted that the Tennessee and New Hampshire income taxes are applicable only to interest and dividend income and the exemptions are high enough to eliminate individual income taxes at most income levels used in the study. New York City has broad-based income taxes at both the state and local levels, each of which has graduated rates.

The average individual income tax rate for the 44 cities levying the tax ranges from 1.7 percent at \$25,000 income to 4.8 percent at \$150,000 income. Overall, the individual income tax is quite progressive; only Philadelphia has an individual income tax system that is not progressive. The slightly regressive Philadelphia income tax has no exemptions or deductions.

As Table 3 indicates, there are several types of individual income tax systems including graduated state and local rates, graduated state and flat local rates, flat state and local rates, state tax rates as a percent of federal income tax liability, graduated state tax rates and flat state rates with exemptions. The most common system is the graduated state tax rate, which applies to taxpayers in 25 of the cities. Taxpayers of seven cities are subject to a flat state tax rate with exemptions. Three cities are located in states that levy state taxes based on a percentage of federal tax liability. This includes Fargo, which allows taxpayers a choice of a graduated rate schedule or a tax equal to 14 percent of federal liability; Fargo is included in this group of states because most North Dakota taxpayers use the percentage of federal option. Income tax systems that utilize a percentage of the federal tax tend to be progressive because they are linked to the federal tax rate system, which is graduated within the income ranges used in the study.

Two of the larger cities in the study, Detroit, Michigan and Philadelphia, are subject to flat state and local tax rates. Five other cities levy local income taxes with flat rates to

complement graduated rate income tax systems. Until tax year 1998, Baltimore, Maryland local tax (piggyback) was a share of the state tax. However, effective tax year 1999, Baltimore levies a tax at 2.5 percent. New York City residents are subject to separate state and local income taxes, both of which are characterized by graduated rate schedules.

Several of the state individual income tax systems are indexed. Indexing takes several forms and is used to keep individuals from being taxed at higher rates if their income rises less than the rate of inflation. Thus, only the "real" income gain above the inflation rate is subject to higher tax rates. The table below summarizes the various indexing methods used by states:

| | States That Index Some Part of Their Individual Income Tax | | | | | | | |
|----------------|---|---------------|--|--|--|--|--|--|
| <u>State</u> | Indexed Portion | <u>Status</u> | | | | | | |
| California | Tax brackets, exemptions (credit), standard deduction | Active | | | | | | |
| Iowa | Tax brackets, standard deduction | Active | | | | | | |
| Maine | Tax brackets, exemptions standard deduction | Active | | | | | | |
| Michigan | Personal exemptions | Active | | | | | | |
| Minnesota | Tax brackets, exemptions and standard deduction | Active | | | | | | |
| Montana | Tax brackets, exemptions, standard deduction | Active | | | | | | |
| Oregon | Tax brackets, exemptions | Active | | | | | | |
| South Carolina | Tax brackets | Active | | | | | | |
| Utah | Standard deduction, personal exemption | Active | | | | | | |
| Wisconsin | Tax Brackets, Standard Deduction | Active | | | | | | |

States that tax a percentage of federal net taxable income or a percentage of the federal liability implicitly accept the federal indexing of tax brackets, exemptions and the standard deduction.

Table 1 indicates that the hypothetical families pay more in individual income taxes than any other tax at the four top income levels. At \$25,000, the individual income tax is the third most burdensome tax.

Real Property Tax

All 51 cities in the study levy a property tax on residential property located within the city. The real property tax is a function of housing values, real estate tax rates, assessment levels, homeowner exemptions and credits. Nominal rates used in table 4 (page 19), represent the "announced" rates levied by the jurisdiction, while effective rates consider the various assessment levels in the cities. As the data indicate, effective rates range from a high of \$4.55 per \$100 of assessed value in Bridgeport, Connecticut to 37 cents per \$100 of assessed value in Honolulu, Hawaii. Assessment levels vary dramatically from 4.0 percent of assessed value in Columbia, South Carolina to 101 percent in Manchester, New Hampshire. Local assessors and state tax provided the assessment level and nominal rate used in the cities researchers.

The assumed housing values in the 51 cities at each of the five income levels are presented in Table 5, page 20. Housing values at the same income level vary a great deal. In addition, several jurisdictions allow tax exemptions and credits in the calculations of the property tax. These exemptions and credits are noted in Table 6 (page 21). The data in Table 5 are based on the 1990 U.S. Census of Population.

The hypothetical family pays more in real property taxes than any other tax in the study at the lowest income level of \$25,000. It is the second highest tax paid at the four other income levels. In Table 1, Bridgeport, Newark and Manchester have the highest property tax burdens. This is due primarily to the high real estate tax rates in each of these cities.

Birmingham, Alabama has the lowest real estate tax burden at all income levels. This very low real estate tax burden results from a combination of a low effective real estate tax rate (\$.77 per \$100 value), below average housing values and an exemption program.

| TABLE 3 | | | | | |
|--|--|--|--|--|--|
| PERCENTAGE OF INCOME TAX BURDENS IN THE LARGEST CITIES E | | | | | |
| TYPE OF INCOME TAX FOR A FAMILY OF FOUR | | | | | |
| 1999 | | | | | |

| | | | II | NCOME LEVELS: | | |
|---------------------------|-------------------|--------------------|---------------------|----------------------|------------------|------------|
| CITIES WITH: | ST | \$25,000 | \$50,000 | \$75,000 | \$100,000 | \$150,0 |
| GRADUATED STATE AND L | OCAL TAX RATES | <u> </u> | | | | |
| New York City | NY | 1.8% | 5.6% | 7.2% | 8.0% | 9.0 |
| GRADUATED STATE AND F | LAT LOCAL RATE | 's | • | 1 | | |
| Birmingham | AL | 2.7% | 4.6% | 4.6% | 4.5% | 4.5 |
| Wilmington | DE | 2.4% | 4.1% | 4.5% | 4.9% | 5.3 |
| Louisville | KY | 5.3% | 6.4% | 6.6% | 6.8% | 7.0 |
| Baltimore | MD | 0.1% | 4.9% | 5.4% | 5.8% | 5.9 |
| Kansas City | MO | 2.3% | 3.6% | 4.0% | 4.3% | 4.9 |
| Columbus | OH | 3.2% | 4.5% | 5.2% | 5.8% | 6.0 |
| FLAT STATE AND LOCAL TA | | 4.50/ | 0.40/ | 0.50/ | 0.70/ | 0.1 |
| Detroit | MI | 4.5% | 6.1% | 6.5% | 6.7% | 6.9 |
| Philadelphia | PA | 6.2% | 6.2% | 6.0% | 6.0% | 6.0 |
| STATE TAX RATES AS A PE | | | 4.00/ | 4.00/ | 0.40/ | 0.1 |
| Fargo | ND RI | 0.6% 0.0% | 1.3% 2.2% | 1.6% 2.7% | 2.1% 3.4% | 2. |
| Providence Burlington | VT | 0.0% | 2.3% | 2.7% | 3.5% | 4.1 4.1 |
| GRADUATED STATE TAX | I *' I | 0.076 | 2.570 | 2.070 | 3.376 | 4.4 |
| Phoenix | AZ | 0.8% | 1.7% | 2.0% | 2.3% | 2.0 |
| Little Rock | AR | 1.9% | 3.3% | 4.1% | 4.5% | 5.0 |
| Los Angeles | CA | 0.0% | 1.1% | 2.7% | 4.0% | 5.4 |
| WASHINGTON | DC | 4.4% | 5.4% | 6.3% | 6.8% | 7. |
| Atlanta | GA | 1.7% | 3.1% | 3.7% | 4.0% | 4.3 |
| Honolulu | HI | 3.3% | 4.6% | 5.2% | 5.6% | 6. |
| Boise City | ID | 0.8% | 4.2% | 5.0% | 5.5% | 6.0 |
| Des Moines | IA | 1.9% | 3.6% | 4.3% | 4.8% | 5.4 |
| Wichita | KS | 0.9% | 2.6% | 3.6% | 4.1% | 4.0 |
| New Orleans | LA | 1.5% | 2.4% | 2.5% | 2.5% | 2.0 |
| Portland | ME | 0.5% | 2.9% | 4.2% | 5.0% | 5. |
| Minneapolis | MN | 0.0% | 3.6% | 4.3% | 4.8% | 5. |
| Jackson | MS | 0.8% | 2.2% | 2.9% | 3.3% | 3.0 |
| Billings | MT | 1.8% | 3.5% | 4.7% | 5.6% | 6. |
| Omaha | NE | 0.9% | 2.6% | 3.6% | 4.2% | 5. |
| Newark | NJ | 0.9% | 1.2% | 1.4% | 1.8% | 3.0 |
| Albuquerque | NM | 0.5% | 2.4% | 3.3% | 4.0% | 4.9 |
| Charlotte | NC | 1.9% | 4.0% | 4.7% | 5.4% | 5. |
| Oklahoma City | OK | 2.5% | 3.7% | 4.4% | 4.7% | 5.0 |
| Portland | OR | 3.7% | 5.0% | 5.7% | 6.1% | 6. |
| Columbia | SC | 0.7% | 3.6% | 4.3% | 4.7% | 5. |
| Salt Lake City | UT | 1.8% | 4.3% | 4.7% | 4.9% | 5. |
| Virginia Beach | VA | 2.3% | 3.5% | 4.0% | 4.3% | 4. |
| Charleston | WV | 2.3% | 3.4% | 4.3% | 4.9% | 5. |
| Milwaukee | WI | 2.4% | 4.8% | 5.2% | 5.4% | 5.0 |
| FLAT STATE TAX RATE WIT | TH EXEMPTIONS | • | • | • | • | |
| Bridgeport | CT | 0.0% | 0.8% | 3.1% | 3.7% | 4. |
| Denver | со | 0.0% | 2.1% | 2.7% | 3.0% | 3. |
| Chicago | IL | 2.1% | 2.4% | 2.5% | 2.6% | 2. |
| Indianapolis | IN | 3.0% | 3.5% | 3.7% | 3.8% | 3. |
| Boston | MA | 2.2% | 4.3% | 4.7% | 4.9% | 5. |
| Manchester | NH | 0.0% | 0.0% | 0.0% | 0.0% | 0.0 |
| Memphis | TN | 0.0% | 0.0% | 0.0% | 0.0% | 0. |
| No income tax: Anchorage, | AK; Jacksonville, | FL; Las Vegas, NV; | Sioux Falls, SD: He | ouston, TX: Seattle, | WA; Cheyenne, WY | |
| AVERAG | E 1/ | 1.7% | 3.4% | 4.0% | 4.4% | 4. |

| | RE | SIDENTIA | L PROPERTY TAX RATES I | LE 4 IN THE LARGEST CITY IN EAC 1999 | CH STATE |
|------------|---|-----------|---------------------------------|--|--------------------------------|
| RANK | СІТУ | ST | NOMINAL RATE 1/ PER \$100 | ASSESSMENT LEVEL 2/ | EFFECTIVE RATE PER \$100 |
| 1. | Bridgeport, | CT | 6.50 | 70.0% | 4.55 |
| 2. | Newark, | NJ | 24.53 | 14.7% | 3.60 |
| 3. | Providence, | RI | 3.34 | 100.0% | 3.34 |
| 4. | Manchester, | NH | 3.09 | 101.0% | 3.12 |
| 5. | Houston, | TX | 2.84 | 100.0% | 2.84 |
| 6. | Milwaukee, | WI | 2.84 | 93.3% | 2.65 |
| 7. | Philadelphia, | PA | 8.26 | 32.0% | 2.64 |
| 8. | Portland, | ME | 2.53 | 100.0% | 2.53 |
| 9. | Des Moines, | IA | 4.46 | 56.5% | 2.52 |
| 10. | Sioux Falls, | SD | 2.79 | 85.0% | 2.37 |
| 11. | Baltimore, | MD | 5.82 | 40.0% | 2.33 |
| 12. | Jacksonville, | FL | 2.13 | 100.0% | 2.13 |
| 13. | Burlington, | VT | 2.20 | 92.3% | 2.03 |
| 14. | Fargo, | ND | 49.32 | 4.1% | 2.02 |
| 15. | Detroit, | MI | 5.68 | 34.5% | 1.96 |
| 16. | Atlanta, | GA | 4.83 | 40.0% | 1.93 |
| 17. | Omaha, | NE | 1.91 | 96.0% | 1.83 |
| 18. 19. | Boise, | ID | 1.81 | 98.1% | 1.77 |
| 19. 20. | Anchorage, Billings, | A K MT | 1.82 2.12 | 95.0% 81.3% | 1.72 1.72 |
| | Jackson, | MS | 17.00 | | |
| 21. 22. | New Orleans, | LA | 17.00 | 10.0% 10.0% | 1.70 1.70 |
| 22. | Phoenix. | AZ | 16.76 | 10.0% | 1.70 |
| 23. 24. | Columbus, | OH | 5.63 | 29.7% | 1.68 |
| 25. | Memphis, | TN | 6.31 | 25.0% | 1.58 |
| 26. | Portland, | OR | 2.03 | 76.4% | 1.55 |
| 27. | Salt Lake City, | UT | 1.49 | 99.0% | 1.48 |
| 28. | Indianapolis, | IN | 9.50 | 15.0% | 1.43 |
| 29. | Columbia. | SC | 35.45 | 4.0% | 1.42 |
| 30. | Boston, | MA | 1.34 | 100.0% | 1.34 |
| 31. | Louisville. | KY | 1.33 | 100.0% | 1.33 |
| 32. | Wichita, | KS | 11.30 | 11.5% | 1.30 |
| 33. | Minneapolis, | MN | 1.46 | 88.3% | 1.29 |
| 34. | Seattle, | WA | 1.31 | 89.9% | 1.18 |
| 35. | Little Rock, | AR | 6.30 | 18.3% | 1.15 |
| 36. | Charlotte, | NC | 1.20 | 94.1% | 1.13 |
| 37. | Oklahoma City, | OK | 10.21 | 11.0% | 1.12 |
| 38. | Virginia Beach, | VA | 1.22 | 91.7% | 1.12 |
| 39. | Albuquerque, | NM | 3.37 | 33.0% | 1.11 |
| 40. | Kansas City, | MO | 5.83 | 19.0% | 1.11 |
| 41. | Las Vegas, | NV | 3.11 | 35.0% | 1.09 |
| 42. | Wilmington, | DE | 2.30 | 44.4% | 1.02 |
| 43. | WASHINGTON, | DC | 0.96 | 100.0 | 0.96 |
| 44. | Chicago, | IL | 9.45 | 10.0% | 0.95 |
| 45. | Charleston, | WV | 1.51 | 60.0% | 0.91 |
| 46. | New York City, | NY | 10.88 | 7.6% | 0.83 |
| 47. | Los Angeles, | CA | 1.06 | 75.0% | 0.80 |
| 48. | Birmingham, | AL | 7.72 | 10.0% | 0.77 |
| 49. | Cheyenne, | WY | 7.73 | 9.5% | 0.73 |
| 50. | Denver, | CO | 6.89 | 9.7% | 0.67 |
| 51. | Honolulu, | HI | 0.37 | 100.0% | 0.37 |
| | *************************************** | n . on | 4.00 | | 41.60 |
| | UNWEIGHTED AVE | KAGE | 6.80 | 55.5% | \$1.69 |
| | MEDIAN | | 3.34 | 56.5% | \$1.55 |

NOTE: All rates and percentages in this table are rounded.

1/ SOURCE: City Assessor.

2/ SOURCE: City Assessor or State Board of Equalization.

3/ Census Bureau estimated assessment level used.

| TABLE 5 | | | | | | | |
|---------|------|----|---------|-------|-------------|--|--|
| FACTORS | USED | IN | HOUSING | VALUE | ASSUMPTIONS | | |
| | | | 1999 | | | | |

| 1999 | | | | | | | | | |
|-------------------------|----------|---|-------------------------------|-------------------------------------|----------------------|-----------------------|------------------------|--------------------|------------------------|
| | | | | | HOUSING | VALUE ASSU | MPTIONS AT IN | DICATED INCO | OME LEVELS: |
| CITY | ST | MEDIAN SIZE FAMILY HOUSING VALUE 1/ | MEDIAN FAMILY INCOME 2/ | HOUSING TO INCOME RATIO 3/ | \$25,000 | \$50,000 | \$75,000 | \$100,000 | \$150,000 |
| Honolulu, | HI | \$353,900 | \$52,525 | 6.74 | \$176,866 | \$336,887 | \$505,331 | \$640,086 | \$909,595 |
| Los Angeles, | CA | 244,500 | 49,476 | 4.94 | 129,722 | 247,089 | 370,634 | | 667,142 |
| New York City, | NY | 189,600 | 47,509 | 3.99 | 104,759 | 199,541 | 299,312 | 379,128 | 538,76 |
| Bridgeport, | CT | 145,900 | 39,740 | 3.67 | 96,373 | 183,568 | 275,352 | 348,780 | 495,634 |
| Boston, | MA | 161,400 | 44,351 | 3.64 | 95,528 | 181,958 | 272,936 | 345,719 | 491,285 |
| Seattle, | WA | 137,900 | 41,044 | 3.36 | 88,195 | 167,990 | 251,986 | 319,182 | 453,574 |
| Providence, | RI | 113,000 | 35,932 | 3.14 | 82,552 | 157,241 | 235,862 | 298,759 | 424,552 |
| Newark, | NJ | 110,000 | 37,886 | 2.90 | 76,215 | 145,172 | 217,759 | 275,827 | 391,965 |
| Portland, | ME | 112,200 | 39,030 | 2.87 | 75,461 | 143,736 | 215,603 | 273,098 | 388,086 |
| Manchester, | NH | 118,600 | 42,943 | 2.76 | 72,497 | 138,090 | 207,135 | 262,371 | 372,843 |
| WASHINGTON, | DC | 123,900 | 49,436 | 2.51 | 65,790 | 125,314 | 187,970 | 238,096 | 338,347 |
| New Orleans, | LA | 69,200 | 29,185 | 2.37 | 62,241 | 118,554 | 177,831 | 225,253 | 320,096 |
| Burlington, | VT | 95,400 | 40,346 | 2.36 | 62,069 | 118,227 | 177,341 | 224,632 | 319,214 |
| Albuquerque, | NM | 85,000 | 36,465 | 2.33 | 61,189 | 116,550 | 174,825 | 221,445 | 314,685 |
| Wilmington, | DE | 77,500 | 34,674 | 2.24 | 58,671 | 111,755 | 167,633 | 212,335 | 301,739 |
| Denver, | CO | 78,300 | 35,107 | 2.23 | 58,546 | 111,516 | 167,274 | 211,881 | 301,094 |
| Virginia Beach, | VA | 96,000 | 43,621 | 2.20 | 57,770 | 110,039 | 165,058 | 209,074 | 297,105 |
| Las Vegas, | NV | 87,900 | 40,374 | 2.18 | 57,150 | 108,857 | 163,286 | 206,829 | 293,914 |
| Chicago, | IL | 78,000 | 37,399 | 2.09 | 54,747 | 104,281 | 156,421 | 198,134 | 281,558 |
| Phoenix, | ΑZ | 76,700 | 37,060 | 2.07 | 54,327 | 103,481 | 155,221 | 196,614 | 279,398 |
| Columbia, | SC | 72,300 | 34,945 | 2.07 | 54,310 | 103,448 | 155,172 | 196,552 | 279,310 |
| Salt Lake City, | UT | 66,900 | 32,244 | 2.07 | 54,464 | 103,740 | 155,610 | 197,106 | 280,099 |
| Minneapolis, | MN | 71,500 | 35,973 | 1.99 | 52,175 | 99,380 | 149,070 | 188,822 | 268,326 |
| Cheyenne, | WY | 68,300 | 34,454 | 1.98 | 52,037 | 99,118 | 148,676 | 188,324 | 267,618 |
| Billings, | МТ | 63,100 | 32,486 | 1.94 | 50,987 | 97,119 | 145,678 | 184,526 | 262,221 |
| Charleston, | WV | 65,700 | 34,117 | 1.93 | 50,550 | 96,286 | 144,429 | 182,944 | 259,973 |
| Atlanta, | GA | 70,800 | 36,883 | 1.92 | 50,389 | 95,979 | 143,969 | 182,360 | 259,144 |
| Charlotte, | NC | 79,900 | 42,093 | 1.90 | 49,827 | 94,909 | 142,363 | · · | 256,254 |
| Jacksonville, | FL | 63,800 | 34,387 | 1.86 | 48,703 | 92,768 | 139,151 | 176,258 | 250,473 |
| Boise, | ID | 67,300 | 36,415 | 1.85 | 48,514 | 92,407 | 138,610 | 175,573 | 249,499 |
| Anchorage, | ΑK | 109,700 | 59,512 | 1.84 | 48,387 | 92,166 | 138,249 | 175,116 | 248,849 |
| Fargo, | ND | 69,600 | 38,067 | 1.83 | 47,994 | 91,418 | 137,127 | | 246,828 |
| Columbus, | ОН | 65,500 | 36,677 | 1.79 | 46,879 | 89,293 | 133,940 | 169,657 | 241,091 |
| Little Rock, | AR | 64,100 | 36,261 | 1.77 | 46,403 | 88,387 | 132,580 | 167,935 | 238,645 |
| Portland, | OR | 59,100 | 33,625 | 1.76 | 46,138 | 87,881 | 131,822 | 166,974 | 237,279 |
| Birmingham, | AL | 44,500 | 25,546 | 1.74 | 45,726 | 87,098 | 130,647 | 165,486 | 235,164 |
| Jackson, | MS | 53,900 | 31,182 | 1.73 | 45,375 | 86,428 | 129,642 | 164,213 | 233,356 |
| Sioux Falls, | SD | 59,100 | 34,865 | 1.70 | 44,497 | 84,755 | 127,133 | · · | 228,840 |
| Philadelphia, | PA | 49,400 | | 1.67 | 43,768 | 83,367 | 125,051 | 158,397 | 225,091 |
| Baltimore, | MD | 54,000 | 32,616 | 1.66 | 43,460 | 82,781 | 124,172 | | 223,510 |
| Oklahoma City, | OK | 54,400 | 32,768 | 1.66 | 43,579 | 83,008 | 124,512 | | 224,121 |
| Indianapolis, | IN | 61,200 | 37,407 | 1.64 | 42,947 | 81,803 | 122,704 | | · · |
| Kansas City, | MO | 55,700 | 33,992 | 1.64 | 43,014 | 81,931 | 122,704 | 155,669 | 220,808 |
| Louisville, | KY | 44,300 | 27,390 | 1.62 | 42,456 | 80,869 | 121,303 | | 218,346 |
| Milwaukee, | WI | 53,200 | 33,339 | 1.62 | 42,436 | 79,786 | 119,680 | | 215,423 |
| Wichita, | KS | 56,300 | 35,339 | 1.57 | 41,888 | 78,633 | 117,950 | 149,404 | 212,310 |
| · | | | | | | | | | |
| Omaha, | NE TN | 54,300 55,000 | 34,976 35,463 | 1.55 | 40,753 40,711 | 77,625 77,546 | 116,437 116,318 | 147,487 147,337 | 209,587 209,373 |
| Memphis, Houston, | TX | 57,700 | 35,463 | 1.55 | 40,711 | - | 116,318 | · · | 209,573 |
| , | | | | 1.55 | | 77,600 | · · | | · · |
| Des Moines, Detroit, | IA MI | 49,500 25,600 | 32,765 27,295 | 1.51 0.94 | 39,657 24,620 | 75,538 46,895 | 113,307 70,343 | 143,522 89,101 | 203,952 126,617 |
| Delloit, | IVII | 25,600 | 21,295 | 0.94 | 24,620 | 40,893 | 70,343 | 89,101 | 120,617 |
| AVERAGE MEDIAN | | \$87,071 \$69,200 | | 2.24 1.93 | \$58,880 \$50,550 | \$112,153 \$96,286 | \$168,230 \$144,429 | | \$302,813 \$259,973 |

1/ Source: General Housing Characteristics, U.S. Summary, Bureau of the Census

| 2/ 3/ | Source: Census of Housing, Figures are rounded | Detailed Housing Characteristics 1990, Bureau of | of the Census | |
|----------|---|--|---------------|--|
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TABLE 6 CITIES WHICH ALLOW EXEMPTIONS OR REDUCED RATES IN THE CALCULATION OF REAL ESTATE TAXES FOR HOMEOWNERS 1999 EXEMPTION OR TAX BASIS OF TAX REDUCTION CITY STATE REDUCTION AMOUNT OR EXEMPTION Birmingham, ΑL \$4,000 Assessed Value-Homestead Phoenix, ΑZ 35% Exemption on School Assessed Value Tax Rates up to \$500 Los Angeles, CA \$7,000 Exemption Assessed Value WASHINGTON, DC \$30,000 Exemption Assessed Value-Homestead FL Jacksonville, \$25,000 Exemption Assessed Value 1/ Atlanta, \$15,000 Exemption GA Assessed Value HI Honolulu, \$40,000 Exemption Assessed Value Boise City, ID 50% up to \$50,000 Exemption Assessed Value-Improvements Chicago, IL \$4,500 Exemption Equalized Assessed Value Indianapolis, IN 15% Credit and Assessed Value-Homestead \$2,000 Exemption \$4,850 Exemption Des Moines, ΙA Assessed Value-Homestead Credit on 1 4 \$4,800 Taxable value New Orleans, LA \$7,500 Exemption Assessed Value Boston, ΜA \$453.13 Exemption Tax Credit Detroit, ΜI Taxable Value Homesstead property exempt from Basic local school operating milleage Minneapolis, MN 1.7% Market Value over \$75,000 Assessed Value 1% on First \$75,000 Jackson, MS Assessed Value \$240 Exemption Billings, MT 16% Homestead exemption Market Value NM \$2,000 Household Head Taxable Value Albuquerque, Exemption, \$2,000 Veteran exemption New York City, NY \$10,000 Assessed Value Columbus, ОН 12.5% Tax Rollback Assessed Value Oklahoma City, OK \$1,000 Exemption Assessed Value-Homestead Providence, RI Assessed Value Columbia, SC 12.3% School district credit Property tax relief fund Houston, ΤX 20% Exemption on Value Assessed Value Plus \$15,000 Exemption -School District Only -City and County Tax Only 20% Exemption Salt Lake City, UT Taxable Value 45% Residential

1/ Just value increases limited to lessor of change in CPI or 3%.

WI

School district tax on

1st \$6,800, 1.09 per \$100

Lottery credit of \$2.26 per \$100

Milwaukee,

Exemption

Assessed Value

Tax Credit

Given the assumptions used in this study, the real property tax burden is slightly regressive with an average percentage burden of 3.3 percent at \$25,000 income and 3.2 percent at \$150,000 income. Because of high exemptions or credits, the property tax in some cities is actually progressive despite the regressivity assumed in deriving housing values (see Chapter I). For example, in Washington, D.C., the percentage property tax burden is 1.3 percent at \$25,000 and 2.0 percent at the \$150,000 income level.

As mentioned earlier, housing value assumptions combined with flat rates make the property tax regressive overall, while flat amount exemptions and credits can, and in some cities do, alleviate the regressivity of the property tax.

Sales and Use Tax

Residents of 46 of the 51 cities in this study are subject to some form of a sales and use tax. The combined sales tax rates range from 9 percent in New Orleans to 4 percent in Honolulu as indicated in Table 7, page 23. The highest state sales tax rate is 7 percent in Rhode Island and Mississippi, while the lowest state rate of 2 percent is found in Nevada. Sales taxes are levied by 19 of the 51 cities in addition to state sales taxes with the highest city rate at 4 percent in New York City. Of the nineteen counties levying a sales tax, the highest rate (3.0 percent) is in Clark County (Las Vegas). Three school districts and 11 transit districts also levy sales taxes, with rates ranging from 0.25 percent to 2.25 percent.

The average sales tax burden is the second highest of the four major tax types at the \$25,000 income level, according to Table 1. It is third highest tax paid at the four other income levels. However, the sales tax burden is far below the levels of property and income taxes at the four highest income levels. For cities subject to a sales tax, the highest burdens occur in Memphis, Tennessee; Salt Lake City, Utah; and New Orleans, Louisiana. The cities with a sales tax having the lowest burdens include Boston, Massachusetts; Baltimore, Maryland; and Burlington, Vermont.

Table 1 shows that the sales tax is regressive; the \$25,000 income family pays an average 2.3 percent for sales taxes, while the \$150,000 family pays 1.8 percent. Factors that make the sales tax regressive include a flat tax rate as well as a tax base, which includes tangible necessities but not necessarily services. Factors, which can lessen the regressivity of the sales tax, include the exemption of groceries and the taxation of certain services.

TABLE 7 STATE AND LOCAL GENERAL SALES TAX RATES IN EACH OF THE 51 CITIES AS OF DECEMBER 31, 1999

| CITY | AS OF DECEMBER 31, 1999 | | | | | | | |
|--|---|-----|--------|-------|--------|--------|--------|---------|
| New Orderians | CITY | ST | | STATE | CITY | COUNTY | SCHOOL | TRANSIT |
| Chicago, | | | | | | | | |
| Scattle, WA 8.6 6.5 0.85 0.25 1.0 New York City, NY 8.25 4.0 4.0 0.25 Memphis, TN 8.25 6.0 1.0 0.25 Houston, TX 8.25 6.0 0.0 Houston, TX 8.25 6.0 0.0 Houston, TX 8.25 6.0 0.0 Houston, TX 8.25 6.25 1.0 Himinghan, Al. 8.0 4.0 3.0 1.0 Oklaboma City, OK 7.375 4.5 2.875 Derwer, CO 7.3 3.0 3.5 0.8 Las Vegas, NV 7.25 2.0 3.0 2.25 Krasas City, MO 7.1 4.225 1.5 0.875 0.5 Phoenis, AZ 7.0 5.0 1.3 0.7 Atlanta, GA 7.0 4.0 1.0 1.0 Minneapolis, MN 7.0 6.5 0.5 Jackson, MS 7.0 7.0 Jackson, MS 7.0 7.0 Jackson, MS 7.0 7.0 Jackson, RI 7.0 7.0 Providence, RI 7.0 7.0 Providence, RI 7.0 7.0 Fargo, ND 6.5 6.0 1.0 Fargo, ND 6.5 5.0 Fargo, ND 6.5 6.0 Fargo, N | Chicago, | IL | 8.75 | 6.25 | 1.0 | 0.75 | | 0.75 |
| Los Angeles, New York City, NY | | WA | 8.6 | 6.5 | 0.85 | 0.25 | | 1.0 |
| New York City, NY | | | | | | | | |
| Memphis | | NY | | | | | | |
| Houston, TX 8.25 6.25 1.0 1.0 | <u>, , , , , , , , , , , , , , , , , , , </u> | | | | | | | |
| Houston, TX 8.25 6.25 1.0 1.0 | Memphis, | TN | 8.25 | 6.0 | | 2.25 | | |
| Birmingham. | | TX | | | 1.0 | | | 1.0 |
| Oklahoma City, OK 7.375 4.5 2.875 Denver, CO 7.3 3.0 3.5 0.8 Las Vegas, NV 7.25 2.0 3.0 2.25 Kansas City, MO 7.1 4.225 1.5 0.875 0.5 Phoenix, AZ 7.0 5.0 1.3 0.7 1.0 Adama, GA 7.0 4.0 1.0 1.0 1.0 Adama, GA 7.0 4.0 1.0 1.0 1.0 Mineapolis, MS 7.0 7.0 1.0 1.0 1.0 Jackson, MS 7.0 7.0 1.0 | | AL | | | | 1.0 | | |
| Denver, CO 7.3 3.0 3.5 | | | | | | | | |
| Las Vegas, | | | | 3.0 | | | | 0.8 |
| Kansa City, MO | | | | | | | | |
| Kansa City, MO | Las Vegas. | NV | 7.25 | 2.0 | | 3.0 | 2.25 | |
| Phoenix | | | | | 1.5 | | | 0.5 |
| Atlanta, GA 7.0 4.0 1.0 1.0 1.0 Minneapolis, MN 7.0 6.5 0.5 0.5 | - | | | | | | | |
| Minneapolis. MN 7.0 6.5 0.5 | | | | | | | 1.0 | 1.0 |
| Ackson, | | | | | 0.5 | | | |
| Philadelphia, | | | | | | | | |
| Philadelphia, | Jackson, | MS | 7.0 | 7.0 | | | | |
| Providence, | | | | | | 1.0 | | |
| Jacksonville, | | | | | | | | |
| Charlotte, NC 6.5 4.0 2.5 | | | | | | | | 0.5 |
| Fargo. ND 6.5 5.0 1.0 0.5 Omaha, NE 6.5 5.0 1.5 Salt Lake City, UT 6.35 4.75 1.0 0.35 Bitlide Rock, AR 6.125 4.625 0.5 1.0 Louisville, KY 6.0 6.0 6.0 Detroit, MI 6.0 6.0 Detroit, MI 6.0 6.0 Newark, NJ 6.0 6.0 Charleston, WV 6.0 6.0 Wichita, KS 5.9 4.9 1.0 Washington, DC 5.75 5.75 Columbus, OH 5.75 5.0 Olambus, OH 5.75 5.0 Detroil, NM 5.8125 4.5 1.0625 Wilwarkee, WI 5.6 5.0 Fortland, ME 5.5 5.5 5.0 Bosioe, ID 5.0 5.0 Boston, MA 5.0 5.0 Boston, MA 5.0 5.0 Bullington, VT 5.0 5.0 UNWEIGHTED AVERAGE 6.43 UNWEIGHTED AVERAGE | | | | | 2.5 | | | |
| Omaha, NE 6.5 5.0 1.5 Salt Lake City, UT 6.35 4.75 1.0 0.35 0.25 Little Rock, AR 6.125 4.625 0.5 1.0 0.25 Bridgeport, CT 6.0 6.0 Louisville, KY 6.0 6.0 Detroit, MI 6.0 6.0 Newark, NJ 6.0 6.0 Sloux Falls, SD 6.0 4.0 2.0 Charleston, WV 6.0 6.0 Wichita, KS 5.9 4.9 1.0 WaSHINGTON, DC 5.75 5.75 Columbus, OH 5.75 5.0 <td>Charlette,</td> <td>1.0</td> <td>0.0</td> <td></td> <td>2.0</td> <td></td> <td></td> <td></td> | Charlette, | 1.0 | 0.0 | | 2.0 | | | |
| Omaha, NE 6.5 5.0 1.5 Salt Lake City, UT 6.35 4.75 1.0 0.35 0.25 Little Rock, AR 6.125 4.625 0.5 1.0 0.25 Bridgeport, CT 6.0 6.0 Louisville, KY 6.0 6.0 Detroit, MI 6.0 6.0 Newark, NJ 6.0 6.0 Sloux Falls, SD 6.0 4.0 2.0 Charleston, WV 6.0 6.0 Wichita, KS 5.9 4.9 1.0 WaSHINGTON, DC 5.75 5.75 Columbus, OH 5.75 5.0 <td>Fargo</td> <td>ND</td> <td>6.5</td> <td>5.0</td> <td>1.0</td> <td>0.5</td> <td></td> <td></td> | Fargo | ND | 6.5 | 5.0 | 1.0 | 0.5 | | |
| Salt Lake City, UT 6.35 4.75 1.0 0.35 0.25 Little Rock, AR 6.125 4.625 0.5 1.0 ———————————————————————————————————— | | | | | | 0.0 | | |
| Little Rock, AR 6.125 4.625 0.5 1.0 Bridgeport, CT 6.0 6.0 Louisville, KY 6.0 6.0 Detroit, MI 6.0 6.0 Newark, NJ 6.0 6.0 | | | | | | 0.35 | | 0.25 |
| Bridgeport, CT 6.0 6.0 | | | | | | | | |
| Louisville, KY 6.0 6.0 | | | | | | | | |
| Detroit, MI | 311 | | | | | | | |
| Detroit, MI | Louisville, | KY | 6.0 | 6.0 | | | | |
| Newark, NJ 6.0 6.0 | | MI | | 6.0 | | | | |
| Sioux Falls, SD 6.0 4.0 2.0 | | NJ | | 6.0 | | | | |
| Charleston, WV 6.0 6.0 | | SD | | | 2.0 | | | |
| Wichita, KS 5.9 4.9 1.0 Albuquerque, 1/ NM 5.8125 4.5 1.0625 0.25 WASHINGTON, DC 5.75 5.75 Columbus, 0.6 0.5 0.25 Milwauke, WI 5.6 5.0 0.5 0.6 2/ 0.25 Portland, ME 5.5 5.5 5.5 0.6 2/ 0.6 2/ 0.25 Portland, ME 5.5 5.5 5.5 0.6 2/ 0.25 | | | | | | | | |
| Albuquerque, 1/ NM 5.8125 4.5 1.0625 0.25 WASHINGTON, DC 5.75 5.75 Columbus, OH 5.75 5.0 0.5 0.25 Milwaukee, WI 5.6 5.0 0.6 2/ Portland, ME 5.5 5.5 5.0 Des Moines, IA 5.0 5.0 5.0 Boise, ID 5.0 5.0 5.0 Indianapolis, IN 5.0 5.0 5.0 Boston, MA 5.0 5.0 5.0 Baltimore, MD 5.0 5.0 5.0 Burlington, VT 5.0 5.0 5.0 Columbia, SC 5.0 5.0 5.0 Burlington, VT 5.0 5.0 5.0 Cheyenne, WY 5.0 4.0 1.0 Virginia Beach, VA 4.5 3.5 1.0 UNWEIGHTED AVERAGE 6.43 | · | | | | | | | |
| WASHINGTON, DC 5.75 5.75 Columbus, OH 5.75 5.0 0.5 0.25 Milwaukee, WI 5.6 5.0 0.6 2/ 0.6 2/ 0.25 Portland, ME 5.5 5.5 0.6 2/ 0.6 | Wichita, | KS | 5.9 | 4.9 | | 1.0 | | |
| WASHINGTON, DC 5.75 5.75 Columbus, OH 5.75 5.0 0.5 0.25 Milwaukee, WI 5.6 5.0 0.6 2/ 0.6 2/ 0.25 Portland, ME 5.5 5.5 0.6 2/ 0.6 | Albuquerque, 1/ | NM | 5.8125 | 4.5 | 1.0625 | 0.25 | | |
| Columbus, OH 5.75 5.0 0.5 0.25 Milwauke, WI 5.6 5.0 0.6 2/ 0.6 2/ 0.25 Portland, ME 5.5 5.5 0.6 2/ | WASHINGTON, | DC | 5.75 | 5.75 | | | | |
| Portland, ME 5.5 5.5 5.5 5.5 5.5 5.5 5.5 5.5 5.5 5. | | ОН | 5.75 | 5.0 | | 0.5 | | 0.25 |
| Des Moines, IA 5.0 5.0 Boise, ID 5.0 5.0 Indianapolis, IN 5.0 5.0 Boston, MA 5.0 5.0 Baltimore, MD 5.0 5.0 Columbia, SC 5.0 5.0 Burlington, VT 5.0 5.0 Cheyenne, WY 5.0 4.0 1.0 Virginia Beach, VA 4.5 3.5 1.0 Honolulu, HI 4.0 4.0 1.0 | Milwaukee, | WI | 5.6 | 5.0 | | 0.6 2/ | | |
| Des Moines, IA 5.0 5.0 Boise, ID 5.0 5.0 Indianapolis, IN 5.0 5.0 Boston, MA 5.0 5.0 Baltimore, MD 5.0 5.0 Columbia, SC 5.0 5.0 Burlington, VT 5.0 5.0 Cheyenne, WY 5.0 4.0 1.0 Virginia Beach, VA 4.5 3.5 1.0 Honolulu, HI 4.0 4.0 1.0 | | | | | | | | |
| Boise, ID 5.0 5.0 | Portland, | ME | 5.5 | 5.5 | | | | |
| Indianapolis, | Des Moines, | IA | 5.0 | 5.0 | | | | |
| Baltimore, MD 5.0 5.0 5.0 Columbia, SC 5.0 5.0 S.0 S.0 S.0 S.0 S.0 S.0 S.0 S.0 S.0 S | Boise, | ID | 5.0 | 5.0 | | | | |
| Baltimore, MD 5.0 5.0 5.0 Columbia, SC 5.0 5.0 Burlington, VT 5.0 5.0 Cheyenne, WY 5.0 4.0 Virginia Beach, VA 4.5 3.5 1.0 UNWEIGHTED AVERAGE 6.43 | Indianapolis, | IN | 5.0 | 5.0 | | | | |
| Columbia, SC 5.0 5.0 Burlington, VT 5.0 5.0 < | Boston, | MA | 5.0 | 5.0 | | | | |
| Columbia, SC 5.0 5.0 Burlington, VT 5.0 5.0 < | | | - | | | | | |
| Burlington, VT 5.0 5.0 1.0 Cheyenne, WY 5.0 4.0 1.0 Virginia Beach, VA 4.5 3.5 1.0 Honolulu, HI 4.0 4.0 UNWEIGHTED AVERAGE 6.43 Image: Control of the cont | | | | | | | | |
| Cheyenne, WY 5.0 4.0 1.0 Virginia Beach, VA 4.5 3.5 1.0 Honolulu, HI 4.0 4.0 UNWEIGHTED AVERAGE 6.43 Image: Control of the | Columbia, | | | 5.0 | | | | |
| Virginia Beach, VA 4.5 3.5 1.0 Honolulu, HI 4.0 4.0 UNWEIGHTED AVERAGE 6.43 | Burlington, | | | | | | | |
| Honolulu, | | | 5.0 | 4.0 | | 1.0 | | |
| UNWEIGHTED AVERAGE 6.43 | Virginia Beach, | | | | 1.0 | | | |
| | | HI | 4.0 | 4.0 | | | | |
| | | | | | | | | |
| MEDIAN 6.0 | | E | | | | | | |
| | MEDIAN | | 6.0 | | | | | |

Cities with no state general sales tax: Anchorage, AK; Billings, MT; Manchester, NH; Portland, OR; and Wilmington, DE.

NOTE: Unweighted average and median include only those cities with a sales tax.

 $^{1/\,}State\ rate=5.0\%.\ but\ 0.5\%\ credit\ within\ municipal\ boundaries.$ $2/\,0.5\%\ for\ county\ tax\ and\ 0.1\%\ for\ the\ Southeast\ Wisconsin\ Baseball\ Park\ District\ (new\ baseball\ stadium).$

Automobile Taxes

Residents of all 51 cities in this study are subject to gasoline taxes and some type of automobile registration fee or tax. The automobile taxes included in this study are gasoline taxes, motor vehicle registration fees, excise taxes and personal property taxes. Sixteen of the cities levy a personal property tax based on the value of motor vehicles owned by a taxpayer. Gasoline tax rates in each of the 51 cities as of December 31, 1999 are compared in Table 8, page 25. The gasoline tax rates vary from as high as 33 cents per gallon in Las Vegas, Nevada to a low of 7.5 cents per gallon in Atlanta, Georgia and 8 cents per gallon in Anchorage, Alaska, and New York City, New York. Several of the cities in Table 8 also levy a sales tax on gasoline, which is not included in the table.

As noted before, citizens in all 51 cities are subject to some type of automobile registration fee. They are usually either flat per-vehicle rates or excise taxes based on value. The types of registration and other automobile taxes to which residents of the 51 cities are subject are summarized in Table 9, page 26.

Sixteen cities levy personal property taxes on automobiles using various methods. Some cities use a combination of assessment levels and tax rates, which may or may not be the same as is used for other personal property or for real property. Others use the same assessment system and property tax rate for automobiles as they do for personal residences.

The assumptions used for calculating automobile personal property taxes, excise taxes, the gasoline tax and registration fees are presented in Table 10, page 26.

The lowest tax burdens at all income levels in this study are the automobile tax burdens. Bridgeport, Connecticut; Jackson, Mississippi; and Providence, Rhode Island are among the cities with high automobile tax burdens. These cities levy either a personal property tax or a very high excise tax. New York City, New York; Philadelphia, Pennsylvania; and Anchorage, Alaska have consistently low automobile tax burdens. All of these cities have flat registration rates or registration by weight, moderate gasoline tax rates and no personal property or excise tax.

Automobile tax burdens in the 51 cities are regressive on the average as shown in Table 1. The \$25,000 family pays 1.2 percent of income for automobile related taxes, while the \$150,000 income family pays an average of 0.6 percent. Since gasoline consumption does not necessarily increase at the same rate as income, a flat tax rate on gasoline will not be progressive. Similarly, in a society where ownership of at least one automobile by a family is almost a necessity, any tax (excise or personal property) based on the value of vehicle ownership tends to be regressive.

| TABLE 8 GASOLINE TAX RATES IN THE 51 CITIES AS OF DECEMBER 31, 1999 (STATE AND LOCAL RATES) | | | | | | |
|---|----------|---------------|---------------|---------------|--|--|
| CITY | ST | TOTAL RATE | STATE RATE | LOCAL RATE | | |
| Las Vegas, | NV | 33.0 | 24.0 | 9.0 | | |
| Honolulu, | HI | 32.5 | 16.0 | 16.5 | | |
| Bridgeport, | CT | 32.0 | 32.0 | 0.0 | | |
| Providence, | RI | 28.0 | 28.0 | 0.0 | | |
| Billings, | MT | 27.0 | 27.0 | 0.0 | | |
| | | | | | | |
| Portland, | OR | 27.0 | 24.0 | 3.0 | | |
| Jacksonville, | FL | 26.6 | 15.5 | 11.1 | | |
| Milwaukee, | WI | 25.8 | 25.8 | 0.0 | | |
| Boise, | ID | 25.0 | 25.0 | 0.0 | | |
| Omaha, | NE | 24.1 | 24.1 | 0.0 | | |
| | | | | | | |
| Chicago, | IL | 24.0 | 19.0 | 5.0 | | |
| Baltimore, | MD | 23.5 | 23.5 | 0.0 | | |
| Wilmington, | DE | 23.0 | 23.0 | 0.0 | | |
| Seattle, | WA | 23.0 | 23.0 | 0.0 | | |
| Denver, | CO | 22.0 | 22.0 | 0.0 | | |
| | | | | | | |
| Portland, | ME | 22.0 | 22.0 | 0.0 | | |
| Columbus, | ОН | 22.0 | 22.0 | 0.0 | | |
| Boston, | MA | 21.0 | 21.0 | 0.0 | | |
| Charlotte, | NC | 21.0 | 21.0 | 0.0 | | |
| Fargo, | ND | 21.0 | 21.0 | 0.0 | | |
| Cl. 1 | 33.37 | 20.5 | 20.5 | 0.0 | | |
| Charleston, | WV | 20.5 | 20.5 | 0.0 | | |
| WASHINGTON, | DC | 20.0 | 20.0 | 0.0 | | |
| Des Moines, | IA | 20.0 | 20.0 | 0.0 | | |
| New Orleans, Minneapolis, | LA MN | 20.0 | 20.0 | 0.0 | | |
| Willineapolis, | IVIIN | 20.0 | 20.0 | 0.0 | | |
| Memphis, | TN | 20.0 | 20.0 | 0.0 | | |
| Houston, | TX | 20.0 | 20.0 | 0.0 | | |
| Salt Lake City, | UT | 19.5 | 19.5 | 0.0 | | |
| Detroit, | MI | 19.0 | 19.0 | 0.0 | | |
| Burlington, | VT | 19.0 | 19.0 | 0.0 | | |
| Burrington, | , , | 17.0 | 1510 | 0.0 | | |
| Little Rock, | AR | 18.6 | 18.6 | 0.0 | | |
| Phoenix, | AZ | 18.0 | 18.0 | 0.0 | | |
| Los Angeles, | CA | 18.0 | 18.0 | 0.0 | | |
| Wichita, | KS | 18.0 | 18.0 | 0.0 | | |
| Manchester, | NH | 18.0 | 18.0 | 0.0 | | |
| | | | | | | |
| Jackson, | MS | 18.0 | 18.0 | 0.0 | | |
| Sioux Falls, | SD | 18.0 | 18.0 | 0.0 | | |
| Virginia Beach, | VA | 17.5 | 17.5 | 0.0 | | |
| Birmingham, | AL | 17.0 | 16.0 | 1.0 | | |
| Kansas City, | MO | 17.0 | 17.0 | 0.0 | | |
| | | | | | | |
| Albuquerque, | NM | 17.0 | 17.0 | 0.0 | | |
| Oklahoma City, | OK | 17.0 | 17.0 | 0.0 | | |
| Columbia, | SC | 16.0 | 16.0 | 0.0 | | |
| Indianapolis, | IN | 15.0 | 15.0 | 0.0 | | |
| Louisville, | KY | 15.0 | 15.0 | 0.0 | | |
| DI II II II I | | 10.0 | 10.0 | ^ ^ | | |
| Philadelphia, | PA | 12.0 | 12.0 | 0.0 | | |
| Cheyenne, | WY | 11.0 | 11.0 | 0.0 | | |
| Newark, | NJ | 10.5 | 10.5 | 0.0 | | |
| New York City, | NY | 8.0 | 8.0 | 0.0 | | |
| Anchorage, | AK | 8.0 | 8.0 | 0.0 | | |
| Atlanta, | GA | 7.5 | 7.5 | 0.0 | | |
| INWEIGHTED AVED ACE | | 10.0 | | | | |
| UNWEIGHTED AVERAGE | | 19.9 | l . | | | |

MEDIAN 20.0

TABLE 9

SUMMARY OF TYPES OF AUTOMOBILE **REGISTRATION TAXES** 1999

| TYPE O | F_REGISTRATION | NUMBER OF STATE | ES | | | |
|-------------------------------|---|--|----|--|--|--|
| Age Onl Value O Value a | Only and Age wer Only ly only | 28 13 3 1 2 2 1 1 51 | ; | | | |
| OTHER | OTHER AUTO TAXES (INCLUDING LOCAL) | | | | | |
| Personal Excise: | Property | 16 | | | | |
| Local: | Value Based Age Based | 12 2 | | | | |
| | Flat Rate | 2 | | | | |

TABLE 10 AUTOMOBILE TAX ASSUMPTIONS

| | | | | | Market Values | | | Estimated | Estimated |
|-----------------|--|--------------------|------------|------|--------------------|----------------------|------------------|-----------------------------|--------------------------------|
| Income Level | Description Of Auto | Horse- Power 1/ | Weight 1/ | Year | Retail Price 1/ | Trade-In Value 1/ | Loan Value 1/ | Mileage Per Gallon 2/ | Annual Gasoline Usage 3/ |
| \$ 25,000 | Sedan, 4 Door 4 cylinder, Automatic | 16.9 | 2,675 lbs. | 1996 | \$16,000 | \$14,375 | \$12,725 | 22 | 682 Gallons |
| \$ 50,000 | Sedan, 4 Door 4 Cylinder, Automatic | 18.8 | 3,039 lbs. | 1997 | \$20,625 | \$18,825 | \$16,925 | 23 | 652 Gallons |
| \$ 75,000 | Sedan, 4 Door 6 Cylinder, Automatic | 29.4 | 3,359 lbs. | 1997 | \$21,350 | \$19,550 | \$17,650 | 20 | 750 Gallons |
| | Sedan, 4 Door 4 Cylinder, Automatic | 16.7 | 2,451 lbs. | 1995 | \$11,225 | \$10,050 | \$ 8,750 | 24 | 313 Gallons |
| \$100,000 | Sedan, 4 Door 6 Cylinder, Automatic | 34.7 | 3,587 lbs. | 1997 | \$23,200 | \$21,125 | \$19,025 | 19 | 789 Gallons |
| | Sedan, 2 Door 4 Cylinder, Automatic | 18.0 | 3,075 lbs. | 1994 | \$13,925 | \$12,325 | \$10,725 | 23 | 326 Gallons |
| \$150,000 | Sedan, 4 Door 6 Cylinder, Automatic | 35.1 | 3,450 lbs. | 1998 | \$40,000 | \$37,125 | \$33,950 | 18 | 833 Gallons |
| | Sedan, 4 Door 4 Cylinder, Automatic | 18.8 | 3,097 lbs. | 1996 | \$19,275 | \$17,550 | \$15,725 | 21 | 357 Gallons |

^{1/} National Automobile Dealers Association Used Car Guide.

 ^{2/} Gas Mileage Guide, EPA fuel economy estimates for city driving, U.S. Department of Energy.
 3/ Assumes 15,000 miles driven for all vehicles, except second cars, which are assumed to be driven 7,500 miles.

CHAPTER IV

How Do Tax Burdens In Washington, D.C., Compare With Those In The Largest City In Each State?

The nation's capital, Washington, D.C., is unique in many respects. It has a special status in which the day-to-day activities and functions of state, county, city and special districts are combined in one governmental unit. The Mayor and the 13-member District of Columbia Council combine the functions of a state legislature, a county board of commissioners and a city council. Due to this combination of responsibilities, the District has the taxing powers of a state, a county and a municipality, although these powers are limited by actions of the federal government. The graduated income tax, the general sales and use tax and the per gallon gasoline tax are all comparable in form to those levied by most states. The property tax based on assessed value is similar to the type levied in cities and counties. As a result, the tax burden of District residents should be compared to that borne by residents of other large cities.

The burden of each of the four major taxes for Washington, D.C. is compared with the 51-city average at all income levels in Table 11, page 30. The difference between the Washington, D.C., tax burden and the 51-city average increases, on a percentage basis, as the income level rises. This is because the District has a slightly more progressive tax system than the average of the 51 cities in the study. The District of Columbia ranks thirteenth at the \$25,000 income level; fourteenth at the \$50,000 income level; twelfth at the \$75,000 income level; eighth at the \$100,000 income level; and ninth at the \$150,000 income level.

The District of Columbia has a relatively high percentage of low-income taxpayers, which limits the District's revenue-raising capacity. Despite these limitations, the District of Columbia must perform and provide funding for functions usually provided at both state and local levels of government. The non-municipal functions include responsibility for welfare programs, physical and mental health care, and maintenance of the public education system.

Individual Income Tax

The individual income tax burden for Washington, D.C. is substantially above the average for the 44 cities that levy an individual income tax at all income levels. Washington, D.C. levies an individual income tax with three rates (for tax year 2000): 5 percent on the first \$10,000 of taxable income; 7.5 percent on the next \$10,000 of taxable income; and 9.5 percent on taxable income over \$20,000. For tax year 1999 personal exemptions of \$1,370 per dependent were allowed, as well as a \$1,370 exemption for the filer and spouse, respectively. A standard deduction of \$2,000 (\$1,000 for married-separate) was in effect for the period of this study. Itemized deductions are the same as those allowed in computing the federal income tax, but the District does not allow the deduction of its own individual income tax. Washington, D.C. also has liberal "circuit-breaker" property tax relief programs for both

elderly and non-elderly qualified homeowners and renters, as well as a low-income credit, which eliminates the District income tax for taxpayers with no federal income tax liability.

The individual income tax burden for Washington, D.C., is substantially above the average of the 51 cities at the four income levels studied according to Table 11. The high income tax burden on those subject to the tax is due in part to restrictions on the individual income tax base of the District. The Congress prohibits Washington, D.C., from taxing the earnings of non-residents working within the city. As a result of this tax base restriction, the District of Columbia is forced to tax its residents at higher rates than would otherwise be the case since approximately 59 percent of the wages and salaries earned in the District of Columbia are earned by non-residents.

Real Property Tax

Property tax burdens in the District of Columbia are below the 51-city average at all income levels according to Table 11. A slightly higher than average housing-to-income ratio (Table 5) is offset by a low property tax rate (Table 4) combined with a \$30,000 homestead deduction, which helps reduce the Washington, D.C., property tax burden.

The tax on residential property in the District of Columbia is based on the assessed value of the property. All property is assessed at a statutory level of 100 percent of its estimated market value. In fiscal year 1997, the Council of the District of Columbia, authorized a system of triennial assessment, commencing with the assessment for tax year 1999. With triennial assessment, the city is divided into three sections (each roughly one third of the assessed value of the taxable base); each section is then assessed once every three years. The first phase of the assessment was completed in February, 1998, and the assessment notices for tax year 1999 were mailed in accordance with the real property tax calendar. A decline in assessed value became effective immediately. The tax rate on residential owner-occupied property in the District of Columbia was \$0.96 per \$100 for the period of this study. Washington, D.C. homeowners are allowed to deduct a homestead exemption of \$30,000 before calculation of the property tax for all owner-occupied dwellings.

Despite the assumption of regressivity present in the housing value assumptions (Chapter I), the computed property tax for Washington, D.C., is slightly progressive because of the homestead deduction which reduces the property tax of each homeowner by \$288 (at the \$0.96 rate). The burden is 1.4 percent at the \$25,000 income level and 2.0 percent at \$150,000 income.

Sales Tax

The District of Columbia levies a sales tax with five different rates. This rate structure is utilized, in part, to take advantage of the District's special status as a tourist center and to increase the contribution of non-residents working in the city. These differential rates illustrate the concept of tax exporting. The table below details the sales tax rates in effect at the end of 1999.

| <u>Items</u> | Sales Tax Rate |
|---|----------------|
| Tangible Personal Property | 5.75% |
| Alcohol for off premises consumption | 8% |
| Restaurant Meals, Take-Out Food, rental cars, | |
| Telephone calling cards | 10% |
| Commercial Parking | 12% |
| Hotel, Motel Rooms | 14.5% |

Items exempt from the District of Columbia sales tax include groceries and prescription drugs.

The sales tax burden in the District of Columbia is very near the 51-City average at all but the lowest income level.

Automobile Taxes

Washington, D.C. taxes gasoline and requires registration fees for automobile owners. The gasoline tax rate is 20 cents per gallon. Registration fees of \$55 on cars weighing less than 3,500 pounds and \$88 on cars equal to or greater than 3,500 pounds were in effect for the period of this study. The District of Columbia does not impose an annual excise tax or personal property tax on automobiles.

Washington, D.C., automobile tax burdens are below the 51-city average at all income levels as shown in Table 11. High registration fees and a flat gasoline tax rate cause the District auto tax burden to be regressive. Washington, D.C., automobile tax burdens represent 1.2 percent of income at \$25,000 and 0.6 percent at \$150,000.

Summary

As noted above, the tax burden of the District of Columbia is influenced by many factors. One of the major reasons District of Columbia tax burdens are above the average is the restriction on the District's taxing authority mandated by Congress. Factors such as the prohibition on taxing non-resident income, plus the large percentage of tax-exempt federal property (over fifty-six percent of District acreage is tax-exempt), have combined to create difficult conditions under which to raise revenues to operate the city. Some of the positive factors, which tend to increase the District tax base, include substantial tourist activity as well as large volume of business and lobbying activity generated by the federal presence.

TABLE 11 TAX BURDENS IN WASHINGTON, D.C. COMPARED WITH THE AVERAGE FOR THE LARGEST CITY IN EACH STATE BY INCOME CLASS, 1999

| | | DISTRICT | AVERAGE | C |
|--------------------|-------|----------|--------------------------|--------------|
| | | OF | FOR CITIES | PERCENT |
| | | COLUMBIA | LEVYING TAX 1 | / DIFFERENCE |
| | | | | |
| \$25,000 INCOME 1 | LEVEL | *** | 4.5 | |
| Income | | \$1,096 | \$434 | |
| Property | | 344 | 831 | |
| Sales | | 493 | 583 | |
| Auto | | 224 | 294 | <u></u> |
| TOTAL | DC | \$2,157 | 51 CITY AVERAGE \$2,024 | 6.6% |
| \$50,000 INCOME 1 | LEVEL | | | |
| Income | | \$2,698 | \$1,675 | 61.0% |
| Property | | 915 | 1,671 | -45.2% |
| Sales | | 848 | 913 | -7.0% |
| Auto | | 218 | 356 | -38.7% |
| TOTAL | DC | \$4,680 | 51 CITY AVERAGE \$4,290 | 8.9% |
| \$75,000 INCOME 1 | EVEL | | | |
| Income | | \$4,719 | \$2,986 | 58.0% |
| Property | | 1,517 | 2,586 | |
| Sales | | 1,353 | 1,375 | |
| Auto | | 356 | 565 | |
| TOTAL | DC | \$7,944 | 51 CITY AVERAGE \$6,968 | |
| \$100,000 INCOME | LEVEL | | | |
| Income | DEVEE | \$6,838 | \$4,393 | 55.6% |
| Property | | 1,998 | 3,317 | |
| Sales | | 1,805 | 1,833 | |
| Auto | | 366 | 610 | |
| TOTAL | DC | \$11,007 | 51 CITY AVERAGE \$9,371 | |
| | | | | |
| \$150,000 INCOME 1 | LEVEL | | | |
| Income | | \$11,026 | \$7,262 | |
| Property | | 2,960 | 4,790 | |
| Sales | | 2,706 | 2,746 | |
| Auto | | 366 | 865 | |
| TOTAL | DC | \$17,058 | 51 CITY AVERAGE \$14,397 | 18.5% |

^{/1} Averages based on cities actually levying each tax. The total average is not presented because each jurisdiction may use only some of the taxes specified.

CHAPTER V

Why Do Tax Burdens Differ From One City To Another?

In the preceding chapters, the differences in tax burdens for the largest city in each state in the United States were discussed. The assumptions used to compute the various tax burdens will affect to some extent the relative tax burdens for the 51 cities. This is especially true for the real estate tax, because both the methodology used to derive housing values and the relative housing values from one income level to another and from one city to another are important determinants of the real property tax burden. However, no matter what set of assumptions is used in such a study, there will be substantial tax burden differences from one city to another. Some of the reasons for these differences are as follows:

- 1) This study only measures major state and local tax burdens for individuals. Business tax burdens also differ substantially from one city to another. Many cities, because of a large manufacturing base or because of a dominant industry, can shift a large portion of the tax burden away from individuals to businesses. Cities in natural resource states, for example, may shift a substantial portion of the tax burden to industry, thus exporting, to some extent, their local government tax burden. Convention and tourist activity in cities such as Chicago, Washington, D.C., New York City and Las Vegas can help reduce local tax burdens by increasing sales tax, gasoline tax and parking tax revenues from non-residents, another form of tax exporting.
- 2) Service demands in each of the 51 cities may vary a great deal. Cold weather services, such as snow removal, in northern cities may increase costs. Furthermore, citizens of some cities simply desire, or are accustomed to, more government services than residents of other cities.
- 3) The costs of providing services may differ substantially from one city to another. Wage levels, efficiency of the work force and costs of overhead items, such as utilities, may be very different.
- 4) The tax base of each city is different. Cities that have a relatively large percentage of employed residents will normally have a broad tax base.

This type of city can levy taxes at lower rates than can those with low levels of employment or high levels of exempt property. External forces such as the federal presence in Washington, D.C can restrict the tax base. The tax base can also be defined by the scope of a particular tax. For example, it is desirable from a social point of view to exempt groceries from the sales tax; however, such an exemption can narrow the sales tax base and may require a higher sales tax rate in order to raise sufficient revenues.

- 5) The proportion of public versus private services may differ from one city to another. Some cities may provide services such as garbage collection and hospital care, while in other cities, the private sector may perform these services for a fee.
 - As a result, a city in which the private sector performs such functions may have a lower tax burden than one in which these functions are performed by the city. In these instances, the fees charged by the private sector represent payments by individuals for public services that are not reflected in tax burdens.
- 6) Certain taxes that are not discussed in this study may affect state and local tax burdens. Taxes not covered by the study, which are levied on individuals, include liquor and cigarette taxes and taxes on public utility bills.
- 7) The state and local tax burdens in this study are computed without regard to their effect on the federal tax burden of individuals in the respective cities. To some extent, high state and local income and property taxes can be used to partially alleviate federal tax burdens through itemized deductions.

As noted in Chapter V, the number and kind of public services each city provides necessarily has a bearing on the amount of revenue that must be raised. The tax burden comparisons in this report must be studied in the context of these differing conditions.

| | TABLE 12 | | | | | | | | | | |
|----------|-------------------------------------|---|------------|------------|--|--|--|--|--|--|--|
| | | THE LARGEST CITY IN EACH 1990 CENSUS OF POPULATION | | | | | | | | | |
| | | 1990 | 1980 | PERCENT | | | | | | | |
| STATE | CITY | POPULATION | POPULATION | DIFFERENCE | | | | | | | |
| Alabama | Birmingham | 265,968 | 284,413 | -6.5% | | | | | | | |
| Alaska | Alaska Anchorage 226,338 173,017 30 | | | | | | | | | | |
| Arizona | Phoenix | 983,403 | 789,704 | 24.5% | | | | | | | |
| Arkansas | Little Rock | 175,795 | 158,461 | 10.9% | | | | | | | |

| California | Los Angeles | 3,485,398 | 2,966,763 | 17.5% |
|-----------------------|-----------------------|----------------------|----------------------|----------------|
| C-11- | Danner | 467.610 | 401 206 | 4.00/ |
| Colorado | Denver | 467,610 | 491,396 | -4.8% |
| Connecticut Delaware | Bridgeport Wilmington | 141,686 71,529 | 142,546 70,195 | -0.6% 1.9% |
| Florida | Jacksonville | 672,971 | 540,898 | 24.4% |
| Georgia | Atlanta | 394,017 | 425,020 | -7.3% |
| Georgia | Atlanta | 394,017 | 423,020 | -1.5% |
| Hawaii | Honolulu | 377,059 | 365,048 | 3.3% |
| Idaho | Boise | 125,738 | 102,451 | 22.7% |
| Illinois | Chicago | 2,783,726 | 3,005,072 | -7.4% |
| Indiana | Indianapolis | 731,327 | 700,807 | 4.4% |
| Iowa | Des Moines | 193,187 | 191,003 | 1.1% |
| Kansas | Wichita | 304,011 | 279,272 | 8.9% |
| Kentucky | Louisville | 269,063 | 298,451 | -9.8% |
| Louisiana | New Orleans | 496,938 | 557,482 | -10.9% |
| Maine | Portland | 64,358 | 61,572 | 4.5% |
| Maryland | Baltimore | 736,014 | 786,775 | -6.5% |
| Managhar | D | 574.000 | 5(0,004 | 2.0% |
| Massachusetts | Boston | 574,283 1,027,974 | 562,994 | 2.0% -14.6% |
| Michigan Minnesota | Detroit Minneapolis | 368,383 | 1,203,339 370,951 | -14.6% |
| Mississippi | Jackson | 196,637 | 202,895 | -3.1% |
| Missouri | Kansas City | 435,146 | 448,159 | -2.9% |
| Missouri | Kansas City | 433,140 | 440,139 | -2.970 |
| Montana | Billings | 81,151 | 66,798 | 21.5% |
| Nebraska | Omaha | 335,795 | 311,681 | 7.7% |
| Nevada | Las Vegas | 258,295 | 164,674 | 56.9% |
| New Hampshire | Manchester | 99,567 | 90,936 | 9.5% |
| New Jersey | Newark | 275,221 | 329,248 | -16.4% |
| New Mexico | Albuquerque | 384,736 | 331,767 | 16.0% |
| New York | New York City | 7,322,564 | 7,071,030 | 3.6% |
| North Carolina | Charlotte | 395,934 | 314,447 | 25.9% |
| North Dakota | Fargo | 74,111 | 61,308 | 20.9% |
| Ohio | Columbus | 98,052 | 99,296 | -1.3% |
| Oklahoma | Oklahoma City | 444,719 | 403,213 | 10.3% |
| Oregon | Portland | 437,319 | 366,383 | 19.4% |
| Pennsylvania | Philadelphia | 1.585,577 | 1.688.210 | -6.1% |
| Rhode Island | Providence | 160,728 | 156,804 | 2.5% |
| South Carolina | Columbia | 98,052 | 99,296 | -1.3% |
| C 4 D 1 4 | 0' E 11 | 100.014 | 01 242 | 22.0 |
| South Dakota | Sioux Falls | 100,814 | 81,343 | 23.9 |
| Tennessee Texas | Memphis Houston | 610,337 1,630,553 | 646,356 1,594,086 | -5.6% 2.3% |
| Utah | Salt Lake City | 159,936 | 163,033 | -1.9% |
| Vermont | Burlington | 39,127 | 37,712 | 3.8% |
| | Ŭ | 52,5 | · | |
| Virginia | Virginia Beach | 393,069 | 262,199 | 49.9% |
| Washington | Seattle | 516,259 | 493,846 | 4.5% |
| West Virginia | Charleston | 57,287 | 63,968 | -10.4% |
| Wisconsin | Milwaukee | 628,088 | 636,212 | -1.3% |
| Wyoming | Cheyenne | 50,008 | 47,283 | 5.8% |
| | | | | |

1/ Final counts published in 1990 Census Advance Reports by state series, PHC 80-V.

Part II

A Comparison of Selected
Tax Rates In The
District of Columbia
With Those In The 50 States
As of January 1, 2000

Overview

As can be seen from a review of the major taxes compared in this report, the tax rates in the District of Columbia are among the highest in the nation. Of the 13 taxes compared, District tax categories that are higher than in most of the states include: cigarette; corporate income; individual income; deed recordation; motor vehicle excise; motor vehicle registration fees; and sales and use. In four tax categories -- insurance premiums, beer, dessert wine, and distilled spirits, the District has lower tax rates than most states. The District's motor fuel tax rate is very close to average.

| TABLE 13 | | | | | | | | | | | | |
|---------------------------------------|--|----------|---|---------|--|--|--|--|--|--|--|--|
| CC | COMPARISON OF SELECTED STATE TAX RATES NUMBER OF JURISDICTIONS | | | | | | | | | | | |
| TAX LEVYING TAX THAN DC AS DC THAN DC | | | | | | | | | | | | |
| Beer | 50 | 7 | 2 | 41 | | | | | | | | |
| Cigarette | 50 | 39 | 0 | 11 | | | | | | | | |
| Corporate Income | 44 | 41 | 0 | 3 | | | | | | | | |
| Deed Recordation | 36 | 36 | 0 | 0 | | | | | | | | |
| Light Wine | 46 | 6 | 2 | 38 | | | | | | | | |
| Distilled Spirits | 32 | 0 | 1 | 31 | | | | | | | | |
| Individual Income | 42 1/ | 39 2/ | 0 | 3 2/ | | | | | | | | |
| Insurance | 48 | 4 | 0 | 44 | | | | | | | | |
| Motor Fuel | 50 | 24 | 6 | 20 | | | | | | | | |
| Motor Vehicle Excise | | Į. | | - | | | | | | | | |
| Light Cars < 3,500 lbs. | 47 | 32 | 9 | 6 | | | | | | | | |
| Heavy Cars $> 3,500$ lbs. | 47 | 45 | 1 | 1 | | | | | | | | |
| Motor Vehicle Registration 3/ | 49 | 46 | 0 | 3 | | | | | | | | |
| Sales and Use | 45 | 30 | 0 | 15 | | | | | | | | |

^{1/} Includes two states, which tax dividends and/or interest only.

^{2/} Comparisons are based on highest comparable rate in each jurisdiction. Those based on federal liability are not included.

^{3/} Heavy cars (> 3,500 lbs.)

INDIVIDUAL INCOME TAX WASHINGTON METROPOLITAN AREA JANUARY 1, 2000

| PERSONAL EXEMPTIONS | (CREDITS | TAXABLE INCOME | RATES |
|------------------------------|----------|-------------------------------------|---|
| DISTRICT OF COLUMBIA | / | | |
| Single | \$1,370 | \$0 - \$10,000 | 5.0% |
| Married Filing Separately | \$1,370 | \$10,000-\$20,000 Over \$20,000 | \$ 600 + 7.5% of excess > \$10,000 \$1,350 + 9.5% of excess > \$20,000 |
| Married Filing Jointly | \$2,740 | 1 | |
| Head of Household | \$2,740 | | |
| Dependent (additional) | \$1,370 | | |
| Blind (additional) | \$1,370 | | |
| Age 65 and over (additional) | \$1,370 | | |
| Standard | 1/ | | |
| MARYLAND 2/ | l . | | |
| Single | \$1,850 | \$0 - \$1,000 | 2.0% |
| Married Filing Separately | \$1,850 | \$1,001-\$2,000 \$2,001-\$3,000 | \$20 + 3.00% of excess > \$1,000 \$50 + 4.00% of excess > \$2,000 |
| Married Filing Jointly | \$3,700 | Over \$3,000 | \$90 + 4.85% of excess > \$3,000 |
| Head of Household | \$1,850 | | |
| Dependent (additional) | \$1,850 | | |
| Blind (additional) | \$1,000 | | |
| Age 65 and over (additional) | \$1,000 | | |
| Standard | 3/ | | |
| VIRGINIA | l. | | |
| Single | \$ 800 | \$0 - \$3,000 | 2.0% |
| Married Filing Separately | \$ 800 | \$3,001-\$5,000 \$5,001-\$17,000 | \$ 60 + 3.00% of excess > \$ 3,000 \$ 120 + 5.00% of excess > \$ 5,000 |
| Married Filing Jointly | \$1,600 | Over \$17,000 | \$ 720 + 5.75% of excess > \$17,000 |
| Head of Household | \$ 800 | 1 | |
| Dependent (additional) | \$ 800 | 1 | |
| Blind (additional) | \$ 800 | 1 | |
| Age 65 and over (additional) | \$ 800 | 1 | |
| Standard | 4/ | 1 | |

^{1/} Married persons filing separately - \$1,000; all others - \$2,000.

^{2/} Maryland rates do not include local piggyback rates of which may be as much as 60%.

^{3/ 15%} of Maryland AGI not to exceed \$2,000 (\$4,000 for joint and head of household returns and those filing as widow(er) with

dependent child). The minimum is \$1,500 for single, married filing separately and dependent taxpayers. All others are allowed a minimum of \$3,000.

^{4/} Single - \$3,000; married persons filing separately - \$2,500; and married persons filing jointly or combined separate - \$5,000.

| | | | AS OF JANU | | | | |
|-------------------------------|----------|----------------|-----------------------|----------------------|-------------------------------|-------------------------|-------------------------------|
| | | | | | ES AND TAXA | | |
| PERSONAL EXEMPTIONS (CREDITS) | | | | | COME BRACK | | |
| | | | | MINI | MUM | MAXI | MUM |
| SINGLE | M/J | DEPENDENT S | | RAT E | UP TO | RAT E | OVE R |
| ALABAMA | 1/ | | | | | | |
| \$1,500 | \$3,000 | \$300 | S,HH,M M/J | 2.0% 2.0% | \$ 500 1,000 | 5.0% 5.0% | \$ 3,000 6,000 |
| ARIZONA | 2/3/ | | | | | | 1 |
| \$2,100 | \$4,200 | \$2,300 | S,M/S M/J,HH | 287% 2.87% | \$ 10,000 20,000 | 5.04% 5.04% | \$150,000 300,000 |
| ARKANSAS | 8 | | l | | | | |
| (\$20) | (\$40) | (\$20) | | 1.0% | \$ 2,999 | 7.0% | \$ 25,000 |
| CALIFORN | IA | | | | | | I. |
| (\$72) | (\$144) | (\$257) | S,M/S HH M/J | 1.0% 1.0% 1.0% | \$ 5,131 10,264 10,262 | 9.3% 9.3% 9.3% | \$ 33,673 45,833 67,346 |
| COLORAD | 0 | | | | | | |
| CONNECTI | CUT 4/ | | | 4.75% of fed | eral taxable inco | me with certain | modifications. |
| \$12,000 | \$24,000 | | S,M/S HH M/J | 3.0% 3.0% 3.0% | \$ 10,000 16,000 20,000 | 4.5% 4.5% 4.5% | \$ 10,000 16,000 30,000 |
| DELAWAR | E | | | | | | 2 3,000 |
| (\$100) | (\$200) | (\$100) | | 2.6% | \$ 5,000 | 6.4% | \$ 60,000 |
| DISTRICT | OF COLUM | BIA | • | | | | |
| \$1,370 | \$2,740 | \$1,370 | | 5.0% | \$ 10,000 | 9.5% | \$ 20,000 |
| GEORGIA | | | <u>l</u> | | | | ı |
| \$2,700 | \$5,4,00 | \$2,700 | M/S S | 1.0% 1.0% | \$ 500 750 1,000 | 6.0% 6.0% | \$ 5,000 7,000 |
| HAWAII | | | HH,M/J | 1.0% | 1,000 | 6.0% | 10,000 |
| \$1,040 | \$2,080 | \$1,040 | M/S,S HH SS,M/J | 1.6% 1.6% 1.6% | \$ 2,000 3,000 4,000 | 8.75% 8.75% 8.75% | \$ 40,000 60,000 80,000 |

^{1/} Does not include various local income taxes.

^{2/} If married filing joint with at least one dependent, exemption = \$6,300.

^{3/} If M/S, S and FAGI do not exceed \$10,000 and if M/J, HH income limitation up to \$31,000, based on the number of dependents. Limit of credit for M/J, HH is \$240 and for M/S, S is \$120, exemption for M/J = \$80; and dependents = \$40.

^{4/} Head of Household personal exemption is \$19,000.

TABLE 15 (continued)

| IDAHO | | | | AS OF JANUA | | S AND TAXA | ABLE | |
|---|-----------|----------|---------------|-------------|-----------------|------------|------------------|---------------------------------|
| SINGLE | PERSONAL | EXEMPTIO | ONS (CREDITS) | | | | | |
| IDAHO | | | | _ | MININ | MUM | MAXI | MUM |
| S2,750 | SINGLE | M/J | | | | UP TO | | OVE R |
| M/J 2.0% 2,000 8.2% 40,000 | | | | | | | | |
| S1,650 | \$2,750 | \$5,500 | \$2,750 | | | | | \$ 20,000 40,000 |
| INDIANA 2 \$1,000 \$2,000 \$1,000 \$1,000 \$3,4% of federal adjusted gross income | | | | | • | | | |
| S1,000 | \$1,650 | \$3,300 | \$1,600 | | | | 3.0% of taxab | le net income. |
| Note | INDIANA 2 | / | | | | | | |
| SAUSAS SAUSTON SAUST | \$1,000 | \$2,000 | \$1,000 | | | 3.4% of 1 | federal adjusted | gross income. |
| KANSAS \$2,250 \$4,500 \$2,250 \$S.M/S 3.5% \$15,000 6.45% \$30,000 | IOWA | | | | | | | |
| \$2,250 | (\$40) | (\$80) | (\$40) | | 0.36% | \$ 1,148 | 8.98% | \$ 51,660 |
| \$2,250 | KANSAS | | | <u> </u> | I | | | |
| Columbia | | \$4,50 | 0 \$2,250 | | | | | \$ 30,000 60,000 |
| LOUISIANA \$4,500 \$9,000 \$1,000 \$5,M/S,HH 2.0% \$10,000 6.0% \$50,000 | KENTUCKY | Y | | <u> </u> | | I. | | |
| \$4,500 | (\$20) | (\$40) | (\$20) | | 2.0% | \$ 3,000 | 6.0% | \$ 8,000 |
| \$4,500 | LOUISIANA | \ | | | | | <u></u> | |
| \$2,750 \$5,500 \$2,700 \$S,M/S 2.0% \$4,150 8.5% \$16,500 HH 2.0% 6,200 8.5% 24,750 M/J 2.0% 8,250 8.5% 33,000 MARYLAND 2/ \$1,850 \$3,700 \$1,850 M/S,S,D 2.0% \$1,000 4.85% \$3,000 MASSACHUSETTS \$4,400 \$8,800 \$1,000 \$1, | | | \$1,000 | | | | | \$ 50,000 100,000 |
| HH 2.0% 6,200 8.5% 24,750 MARYLAND 2/ \$1,850 \$3,700 \$1,850 MASSACHUSETTS \$4,400 \$8,800 \$1,000 | MAINE | | | <u> </u> | | I. | | |
| \$1,850 \$3,700 \$1,850 M/S,S,D 2.0% \$1,000 4.85% \$3,000 MASSACHUSETTS \$4,400 \$8,800 \$1,000 \$1,000 \$12.0% (unearned) 12.0% (unearned) 12.0% <1yr holding GAIN GAIN 5.0% 1-2 yrs holding MICHIGAN 2/ | \$2,750 | \$5,500 | \$2,700 | НН | 2.0% | 6,200 | 8.5% | \$ 16,500 24,750 33,000 |
| HH,M/J,QW 2.0% 1,000 4.85% 3,000 | | | | | | | | |
| \$4,400 \$8,800 \$1,000 \$1,000 CAPITAL GAIN S (earned) 12.0% (unearned) 12.0% < 1yr holding 4.0% > 2 yrs holding MICHIGAN 2/ | \$1,850 | \$3,700 | \$1,850 | | | | | \$ 3,000 3,000 |
| CAPITAL 12.0% < 1yr holding 5.0% 1-2 yrs holding 4.0% > 2 yrs holding MICHIGAN 2/ | MASSACHU | | | | | | | |
| | | , | \$1,000 | | CAPITAL GAIN | (earned) | 12.0% 5.0% 1 | < 1yr holding -2 yrs holding |
| \$2,900 \$5,800 \$2,900 4.3% of federal adjusted gross income | | | 1 | | | | | |
| 1/ Poss not include filing fee of \$10 | | | | | | 4.3% of 1 | federal adjusted | gross income. |

^{1/} Does not include filing fee of \$10.

^{2/} Does not include various local income taxes.

TABLE 15 (continued)

| | | | AS OF JANU | | OC AND THE | DIE | |
|--|-----------|---------------|-------------|-----------------|------------------|-------------------|-----------------|
| PERSONAL EXEMPTIONS (CREDITS) RATES AND TAXABLE INCOME BRACKETS | | | | | | | |
| PERSONAL | EXEMPTIO | ONS (CREDITS) | 1 | MINI | | MAXI | MIIM |
| | | | - | IVIIIVI | NIUNI | MIAAI | IVI U IVI |
| SINGLE | M/J | DEPENDENT | | RAT | UP TO | RAT | OVE |
| | | S | | E | 01 10 | E | R |
| MINNESOT | ΓA | | | | | | |
| \$2,800 | \$5,600 | \$2,800 | M/S | 5.5% | \$ 12,840 | 8.0% | \$ 51,010 |
| | , | | S | 5.5% | 17,570 | 8.0% | 57,710 |
| | | | НН | 5.5% | 21,630 | 8.0% | 86,910 |
| | | | M/J | 5.5% | 25,680 | 8.0% | 102,030 |
| MISSISSIPP | | | | | | | |
| \$6,000 | \$12,000 | \$1,500 | | 4.0% | \$ 10,000 | 5.0% | \$ 10,000 |
| | | | | | | | |
| MICCOLIDI | 1/ | | | | | | |
| | 1/ | ¢1 200 | | 1 50/ | ¢ 1,000 | (007 | ¢ 0.000 |
| \$2,100 | \$4,200 | \$1,200 | | 1.5% | \$ 1,000 | 6.0% | \$ 9,000 |
| | | | | | | | |
| MONTANA | \ | | | <u> </u> | <u>l</u> | | |
| \$1,60 | \$3,220 | \$1,610 | | 2.0% | \$ 2,000 | 11.0% | \$ 70,400 |
| ψ1,00 | ψ5,220 | Ψ1,010 | | 2.0 % | 4 2,000 | 11.0 /6 | Ψ /0,.00 |
| | | | | | | | |
| NEBRASKA | 1 | | • | • | • | • | |
| (\$89) | (\$178 | (\$89) | S.M/S | 2.51% | \$ 2,400 | 6.68% | \$ 26,500 |
| | | | M/J,HH | 2.51% | 4,000 | 6.68% | 46,750 |
| | | | | | | | |
| NEW HAM | PSHIRE | • | • | • | • | • | |
| \$2,400 | \$4,800 | | 5 | .0% on dividend | and interest inc | ome over perso | nal exemption. |
| | | | | | | | |
| | | | | | | | |
| NEW JERS | | | | T | | | |
| \$1,000 | \$2,000 | \$1,500 | S,M/S | 1.4% | \$ 20,000 | 6.37% | \$ 75,001 |
| | | | HH,M/J | 1.4% | 20,000 | 6.37% | 150,001 |
| | | | | | | | |
| NEW MEX | | | T | | | | |
| \$2,750 | \$5,500 | \$2,750 | M/S | 1.7% | \$ 4,000 | 8.2% | \$ 50,000 |
| | | | S | 1.7% | 5,500 | 8.2% | 65,000 |
| | | | HH | 1.7% 1.7% | 7,000 8,000 | 8.2% | 83,000 |
| NEW YOR | IZ | | M/J | 1.770 | 8,000 | 8.2% | 100,000 |
| NEW IOK | IX. | \$1,000 | M/S,S | 4.0% | \$ 8,000 | 6.85% | \$ 20,000 |
| | | \$1,000 | M/3,3 HH | 4.0% | 11,000 | 6.85% | 30,000 |
| | | | M/J | 4.0% | 16,000 | 6.85% | 40,000 |
| NORTH CA | ROLINA 2/ | | | | 10,000 | 0.02 /0 | .5,550 |
| \$2,500 | \$5,000 | \$2,500 | M/S | 6.0% | \$ 10,625 | 7.75% | \$ 50,000 |
| 7-,- 0 | , - , | 7-,- 30 | S | 6.0% | 12,750 | 7.75% | 60,000 |
| | | | НН | 6.0% | 17,000 | 7.75% | 80,000 |
| | | | M/J,SS | 6.0% | 21,250 | 7.75% | 100,000 |
| NORTH DA | KOTA 3/ | | | | | | |
| | | | | | 14.0% of | federal liability | before credits. |
| | | | | | | | |
| | | | | | | | |

^{1/} Does not include various local income taxes.

^{2/} A taxpayer whose Federal AGI is >= the threshold amounts shown is allowed a personal exemption of \$2,000 and \$2,000 for each dependent

each dependent.
3/ Rates based on "short form" filing method.

TABLE 15 (continued)

| | | | AS OF JANU | | | | |
|---------------------|-------------------|-------------------|------------------------|-------------------------|-----------------------------|-------------------------|-------------------------------|
| DEDCONAL | EVEMPTIC | ONS (CREDITS) | | | ES AND TAXA OME BRACK | | |
| TERSONAL | EXEMIT ITO | NS (CREDITS) | | MINI | | MAXI | MUM |
| SINGLE | M/J | DEPENDENT S | | RAT E | UP TO | RAT E | OVE R |
| OHIO 1/ | | | | | | | |
| \$1,050 (\$20) | \$2,100 (\$40) | \$1,050 (\$20) | | 0.716% | \$ 5,000 | 7.228% | \$200,000 |
| OKLAHOM | | | | • | | | |
| | out federal ded | | | | | | |
| \$1,000 | \$2,000 | \$1,000 | S,M/S SS,HH,M/J | 0.5% 0.5% | \$ 1,000 2,000 | 6.75% 6.75% | \$ 10,000 21,000 |
| With | federal deduci | tion | | 1 | | | |
| | \$10,000 | | S,M/S HH,M/J | 0.5% 0.5% | \$ 1,000 2,000 | 10.0% 10.0% | \$ 16,000 24,000 |
| | 1/ | | | | | | |
| (\$134) | (\$268) | (\$134) | S,M/S HH,M/J | 5.0% 5.0% | \$ 2,350 4,700 | 9.0% 9.0% | \$ 5,900 11,800 |
| PENNSYLV | ANIA 1/ | | | | L. | | |
| | | | | 2.8% of speci | ified classes of ta | axable income is | s effective rate. |
| RHODE ISI | LAND | | | | | | |
| | | | | | 26% of modifi | ed federal incon | ne tax liability. |
| SOUTH CA | | Φ2.750 | | 2.5% | ф. 2.240 I | 7.00 | ф. 11. 7 00 |
| \$2,750 | \$5,500 | \$2,750 2/ | | 2.5% | \$ 2,340 | 7.0% | \$ 11,700 |
| TENNESSE | | Γ | | | (00 | | |
| \$1,250 | \$2,500 | | | | 6.0% on | interest and div | ridend income. |
| UTAH \$2,063 | \$4,126 | \$2,062 | M/S,S | 2.3% | ¢ 750 | 7.0% | \$ 3,750 |
| \$2,003 | \$4,120 | \$2,063 | HH,M/J | 2.3% | \$ 750 1,500 | 7.0% | 7,500 |
| VERMONT | | | | | L | | |
| | | | | | 24% | of federal incon | ne tax liability. |
| VIRGINIA | | | | _ | _ | | |
| \$800 | \$1,600 | \$800 | | 2.0% | \$ 3,000 | 5.75% | \$ 17,000 |
| WEST VIR | | | | | | | |
| \$2,000 | \$4,000 | \$2,000 | M/S S,SS,HH,M/ J | 3.0% 3.0% | \$ 5,000 10,000 | 6.5% 6.5% | \$ 30,000 60,000 |
| WISCONSI | N | | <u> </u> | <u> </u> | | | <u> </u> |
| | | (\$50) | M/S S M/J | 4.77% 4.77% 4.77% | \$ 5,080 7,620 10,160 | 6.77% 6.77% 6.77% | \$ 10,160 15,240 20,320 |
| | | l | 1V1/ J | 7./// | 10,100 | 0.77/0 | 20,320 |

^{1/} Does not include various local income taxes.

^{2/} Additional \$2,750 for child under 6.

TABLE 16 CHARACTERISTICS OF STATE INDIVIDUAL INCOME TAXES

| JURISDICTION | FEDERAL INCOME TAX DEDUCTIBLE | NO INCOME TAX | WITH- HOLDING | FEDERAL DEFINITIO N OF INCOME FOR STATE TAX BASE | STATE DEFINITIO N OF INCOME FOR STATE TAX BASE | FEDERAL TAX LIABILITY FOR STATE TAX BASE |
|-------------------------|-------------------------------------|---------------------|------------------|--|--|--|
| ALABAMA | AL | | AL | | AL | |
| ALASKA | | AK | | | | |
| ARIZONA | | | AZ | | AZ | |
| ARKANSAS | | | AR | | AR | |
| CALIFORNIA | | | CA | CA | | |
| COLORADO | | | СО | СО | | |
| CONNECTICUT | | | CT | CT | CT | |
| DELAWARE | | | DE | DE | | |
| DISTRICT OF COLUMBIA | | | DC | DC | | |
| FLORIDA | | FL | | | | |
| GEORGIA | | | GA | GA | | |
| HAWAII | | | HI | HI | | |
| IDAHO | | | ID | ID | | |
| ILLINOIS | | | IL | IL | | |
| INDIANA | | | IN | IN | | |
| IOWA | IA | | IA | IA | | |
| KANSAS | | | KS | KS | | |
| KENTUCKY | | | KY | KY | | |
| LOUISIANA | LA | | LA | LA | | |
| MAINE | | | ME | ME | | |
| MARYLAND | | | MD | MD | | |
| MASSACHUSETTS | | | MA | MA | | |
| MICHIGAN | | | MI | MI | | |
| MINNESOTA | | | MN | MN | | |
| MISSISSIPPI | | | MS | | MS | |
| MISSOURI | MO | | MO | MO | | |
| MONTANA | MT | | MT | MT | | |
| NEBRASKA | | | NE | NE | | |
| NEVADA | | NV | | | | |
| NEW HAMPSHIRE | | | | | | NH |

TABLE 16 (continued) CHARACTERISTICS OF STATE INDIVIDUAL INCOME TAXES

| JURISDICTION | FEDERAL INCOME TAX DEDUCTIBLE | NO INCOME TAX | WITH- HOLDING | FEDERAL DEFINITIO N OF INCOME FOR STATE TAX BASE | STATE DEFINITIO N OF INCOME FOR STATE TAX BASE | FEDERAL TAX LIABILITY FOR STATE TAX BASE |
|----------------|-------------------------------------|---------------------|------------------|--|--|--|
| NEW JERSEY | | | NJ | | NJ | |
| NEW MEXICO | | | NM | NM | | |
| NEW YORK | | | NY | NY | | |
| NORTH CAROLINA | | | NC | NC | | |
| NORTH CAROLINA | | | NC | NC | | |
| NORTH DAKOTA | | | ND | | | |
| OHIO | | | ОН | ОН | | |
| OKLAHOMA 1/ | OK | | OK | OK | | |
| OREGON 2/ | OR | | OR | OR | | |
| PENNSYLVANIA | | | PA | | PA | |
| RHODE ISLAND | | | RI | | | RI |
| SOUTH CAROLINA | | | SC | SC | | |
| SOUTH DAKOTA | | SD | | | | |
| TENNESSEE | | | | | TN | |
| TEXAS | | TX | | | | |
| UTAH 2/ | UT | | UT | UT | | |
| VERMONT | | | VT | | | |
| VIRGINIA | | | VA | VA | | |
| WASHINGTON | | WA | | | | |
| WEST VIRGINIA | | | WV | WV | | |
| WISCONSIN | | | WI | WI | | |
| WYOMING | | WY | | | | |

^{1/} Method 2 only.2/ Federal deductibility is limited.

STATE CORPORATION INCOME TAX RATES

(Maximum Rates)

DISTRICT OF COLUMBIA: 9.975%

| LOWER THAN THE DISTRICT 41 STATES | | | |
|---|---|--|--|
| Alabama Colorado Mississippi South Carolina Utah | 5.00% 5.00% 5.00% 5.00% | New Mexico Nebraska Indiana Wisconsin Arizona | 7.60% 7.81% 7.90% 7.90% 7.968% |
| Florida Georgia Oklahoma Tennessee VIRGINIA | 5.50% 6.00% 6.00% 6.00% | Idaho Louisiana Kentucky New York Ohio | 8.00% 8.00% 8.25% 8.50% 8.50% |
| Missouri Hawaii Arkansas Oregon Montana | 6.25% 6.40% 6.50% 6.60% 6.75% | Delaware California Maine New Jersey Rhode Island | 8.70% 8.84% 8.93% 9.00% 9.00% |
| North Dakota North Carolina MARYLAND New Hampshire Illinois | 6.83% 6.90% 7.00 % 7.00% 7.30% | West Virginia Alaska Massachusetts Vermont Minnesota | 9.00% 9.40% 9.50% 9.75% 9.80% |
| Kansas | 7.35% | | |

| HIGHER THAN THE DISTRICT 3 STATES | | | | |
|---|-----------------|------|--------|--|
| Pennsylvania Connecticut | 9.99% 10.50% | Iowa | 12.00% | |
| NO TAX 6 STATES | | | | |
| Michigan (Single Business Tax) Nevada South Dakota Texas Washington (Gross Receipts Tax) Wyoming | | | | |

TABLE 18 STATE GROSS PREMIUMS TAX RATES ON FOREIGN LIFE INSURERS **DISTRICT OF COLUMBIA: 1.7%**

| LOWER THAN THE DISTRICT 4 STATES | | | |
|----------------------------------|-------|-----------------------------|----------|
| New York 1/ | 0.70% | Nebraska | 1.00% |
| South Carolina | 0.75% | Michigan | 1.29% |
| | | AN THE DISTRICT STATES | |
| Connecticut | 1.75% | Wisconsin | 2.00% |
| Florida | 1.75% | Colorado | 2.05% |
| Texas Tennessee North Carolina | 1.75% | Ohio | 2.09% |
| | 1.80% | New Jersey | 2.10% |
| | 1.90% | Georgia | 2.25% |
| Arizona Delaware | 2.00% | Louisiana 2/ | 2.25% |
| | 2.00% | Oklahoma | 2.25% |
| Indiana | 2.00% | Utah VIRGINIA California | 2.25% |
| Iowa | 2.00% | | 2.25% |
| Kansas | 2.00% | | 2.35% |
| Kentucky | 2.00% | Arkansas | 2.50% |
| Maine MARYLAND Massachusetts | 2.00% | South Dakota | 2.50% |
| | 2.00% | Wyoming | 2.50% |
| | 2.00% | Alaska | 2.70% |
| Minnesota | 2.00% | Hawaii | 2.75% |
| Missouri | 2.00% | Montana | 2.75% |
| New Hampshire | 2.00% | Alabama | 3.00% |
| North Dakota | 2.00% | Idaho | 3.00% |
| Pennsylvania | 2.00% | Mississippi | 3.00% |
| Rhode Island | 2.00% | New Mexico | 3.00% |
| Vermont | 2.00% | West Virginia Nevada O TAX | 3.00% 3/ |
| Washington | 2.00% | | 3.50% |
| 2 STATES | | | |
| Illinois Oregon | | | |

Does not include local premium taxes.
 Maximum rate.
 An additional 1% premium tax for fire and casualty insurance. There is also a surcharge on fire and casualty insurance policyholders that is equal to 1% of the gross direct premium paid on each policy.

STATE GENERAL SALES AND USE TAX RATES

DISTRICT OF COLUMBIA: 5.75%

| LOWER THAN THE DISTRICT 30 STATES | | | | | |
|---|---|--|---|--|--|
| Nevada (4.5) Colorado (4.3%) VIRGINIA (1%) Alabama (4.5%) Georgia (3%) Hawaii Louisiana (5%) New York (4.25%) North Carolina (2.5%) South Dakota (2%) Wyoming (1%) Arkansas (4.625%) Oklahoma (6%) Missouri (5.3125%) Utah (1.6%) | 2.00% 3.00% 3.50% 4.00% 4.00% 4.00% 4.00% 4.00% 4.00% 4.50% 4.50% 4.50% 4.75% | Kansas (2%) Arizona Idaho Indiana Iowa (1%) MARYLAND Massachusetts Nebraska (2.6875%) New Mexico 1/ North Dakota (2.0%) Ohio (0-3%) South Carolina Vermont Wisconsin (.6%) Maine | 4.90% 5.00% 5.00% 5.00% 5.00% 5.00% 5.00% 5.00% 5.00% 5.00% 5.00% 5.00% 5.00% 5.00% 5.00% 5.00% | | |
| | HIGHER THAN THE DISTRICT 15 STATES | | | | |
| California (2.50%) Connecticut Florida Kentucky Michigan New Jersey Pennsylvania (1%) Tennessee (2.75%) | 6.00% 6.00% 6.00% 6.00% 6.00% 6.00% 6.00% | West Virginia Illinois (3%) Texas (2%) Minnesota (1%) Washington (2.1%) Mississippi Rhode Island | 6.00% 6.25% 6.25% 6.50% 6.50% 7.00% | | |

NO TAX 5 STATES

Alaska Delaware Montana New Hampshire Oregon

1/.5% credit within municipal boundaries => 4.5% state rate within municipalities.

Note: Maximum local rates in parentheses

STATE BEER TAX RATES

(Per Gallon, Alcoholic Content of 4.5%) 1/

DISTRICT OF COLUMBIA: \$0.09

| LOWER THAN THE DISTRICT 7 STATES | | | |
|--|--|--|---|
| Wyoming Missouri Wisconsin 2/ Colorado | \$.02 .06 .06 .08 | Kentucky Oregon Pennsylvania | \$.08 .08 .08 |
| | | HE DISTRICT ATES | |
| MARYLAND | \$.09 | Nevada | \$.09 |
| HI | | THE DISTRICT CATES | |
| Rhode Island 2/ Massachusetts Indiana New Jersey Tennessee 3/ Montana Minnesota 2/ Idaho Delaware Arizona New York North Dakota 4/ Kansas Ohio West Virginia | \$.10 .11 .12 .12 .13 .14 .15 .15 .15 .16 .16 .18 .18 | Arkansas Nebraska VIRGINIA Washington 2/ Vermont South Dakota New Hampshire Louisiana Alaska Maine Utah Oklahoma New Mexico 5/ Mississippi Florida | \$.23 .26 .26 .265 .27 .30 .32 .35 .35 .35 .35 .40 .41 .43 .48 |
| Illinois Connecticut Iowa Texas California Michigan | .185 .19 .19 .19 .20 | Georgia Alabama North Carolina South Carolina Hawaii | .48 .53 .53177 .77 .93 |

Rates per 31-gallon barrel have been converted to rates per gallon. In some cases this required rounding of the per gallon rate.
 Lower rates for small brewers.
 Additional tax of 17% of wholesale price.
 \$.08 per gallon for bulk beer.
 Rate is \$.25 per gallon for microbrewer.

STATE LIGHT WINE TAX RATES (Per Gallon, Alcoholic Content of 12%)

DISTRICT OF COLUMBIA: \$0.30

| MONOPOLY STATES 4 STATES | | | |
|-------------------------------|-----------------|--|--|
| New Hampshire Pennsylvania | Utah Wyoming | | |

| LOWER THAN THE DISTRICT 6 STATES | | | | |
|----------------------------------|---------------|--------------------|---------------|--|
| Louisiana New York | \$.11 .19 | Texas Wisconsin | \$.20 .25 | |
| California | .20 | Colorado | .28 | |

| SAME AS THE DISTRICT 2 STATES | | | | |
|--------------------------------|--|--|--|--|
| Kansas \$.30 Minnesota \$.30 | | | | |

| HIGHER THAN THE DISTRICT 38 STATES | | | |
|------------------------------------|--------|----------------|--------|
| Ohio | \$.32 | Arkansas | \$.75 |
| Mississippi | .35 | Nebraska | .75 |
| Missouri | .36 | North Carolina | .79 |
| MARYLAND | .40 | Arizona | .84 |
| Nevada | .40 | Alaska | .85 |
| Idaho | .45 | Washington | .87 |
| Indiana | .47 | South Carolina | .90 |
| Kentucky | .50 | South Dakota | .93 |
| North Dakota | .50 | Delaware | .97 |
| Michigan | .51 | West Virginia | 1.00 |
| Massachusetts | .55 | Montana | 1.02 |
| Vermont | .55 | Tennessee | 1.10 |
| Connecticut | .60 | Hawaii | 1.38 |
| Maine | .60 | Georgia | 1.51 |
| Rhode Island | .60 | VIRGINIA | 1.51 |
| Oregon | .67 | Alabama | 1.70 |
| New Jersey | .70 | Iowa | 1.75 |
| Oklahoma | .72 | New Mexico | 1.90 |
| Illinois | .73 | Florida | 2.25 |

TABLE 22

STATE DISTILLED SPIRITS TAX RATES

(Per Gallon)

DISTRICT OF COLUMBIA: \$ 1.50

| CONTROL BOARD STATES 18 STATES | | | |
|---|---|--|--|
| Alabama Idaho Iowa Maine Michigan | Ohio Oregon Pennsylvania Utah Vermont | | |
| Mississippi Montana New Hampshire North Carolina | VIRGINIA Washington West Virginia Wyoming | | |

| SAME AS THE DISTRICT 1 STATE | | | |
|---------------------------------|---------|--|--|
| MARYLAND | \$ 1.50 | | |

| HIGHER THAN THE DISTRICT 31 STATES | | | |
|---|---|---|--|
| Kentucky Missouri Nevada Colorado Texas Arkansas Kansas Louisiana North Dakota Indiana South Carolina Arizona Nebraska Wisconsin California | \$ 1.92 2.00 2.05 2.28 2.40 2.50 2.50 2.50 2.50 2.68 2.72 3.00 3.00 3.25 3.30 | Rhode Island Delaware Georgia South Dakota Tennessee Massachusetts New Jersey Connecticut Illinois Minnesota Oklahoma Alaska Hawaii New York Florida New Mexico | \$ 3.75 1/ 3.75 2/ 3.79 3.93 4.00 4.05 4.40 4.50 4.50 5.03 5.56 5.60 5.98 6.43 6.50 6.75 |

^{1/} Distilled spirits less than 30% proof at \$1.10 per gallon.2/ Spirits with more than 25% ethyl alcohol. Spirits with less than 25% ethyl alcohol by volume at \$2.50/gallon.

STATE CIGARETTE TAX RATES

(Per Pack of 20)

DISTRICT OF COLUMBIA: \$.65

| | - ' ' | THE DISTRICT | |
|---|--|--|--|
| VIRGINIA Kentucky North Carolina South Carolina Georgia Wyoming Tennessee Indiana Alabama Missouri West Virginia Mississippi Montana Colorado Louisiana New Mexico Oklahoma Delaware Kansas Ohio | \$.025 .03 .05 .07 .12 .12 .13 .155 .165 .17 .17 .18 .18 .20 .20 .20 | Idaho Pennsylvania Arkansas South Dakota Florida Nebraska Nevada Iowa Texas North Dakota Vermont Minnesota Connecticut Utah New Hampshire New York Arizona Illinois Wisconsin | \$.28 .31 .315 .33 .339 .34 .35 .36 .41 .44 .48 .50 .515 .52 .56 .58 .59 .66 |

| HIGHER THAN THE DISTRICT 11 STATES | | | |
|---------------------------------------|--------|------------|--------|
| MARYLAND | \$.66 | New Jersey | \$.80 |
| Oregon | .68 | Washington | .825 |
| Rhode Island | .71 | California | .87 |
| Maine | .74 | Alaska | 1.00 |
| Michigan | .75 | Hawaii | 1.00 |
| Massachusetts | .76 | | |

MOTOR FUEL TAX RATES

(Per Gallon)

DISTRICT OF COLUMBIA: \$.20

| | - ' ' | N THE DISTRICT STATES | |
|----------------|---------|--------------------------|--------|
| Georgia | \$.075 | New Mexico | \$.17 |
| Alaska | .08 | Oklahoma | .17 |
| New York | .08 | VIRGINIA | .175 |
| New Jersey | .105 | Arizona | .18 |
| Wyoming | .13 | California | .18 |
| Florida | .155 | Mississippi | .18 |
| Indiana | .15 | New Hampshire | .18 |
| Kentucky | .15 | Arkansas | .185 |
| Alabama | .16 | Illinois | .19 |
| Hawaii | .16 | Michigan | |
| | | | .19 |
| South Carolina | .16 | Utah | .195 |
| Missouri | .17 | Vermont | .19 |

| SAME AS THE DISTRICT 6 STATES | | | | |
|-------------------------------|--------|-----------|--------|--|
| Iowa | \$.20 | Minnesota | \$.20 | |
| Louisiana | .20 | Tennessee | .20 | |
| Kansas | .20 | Texas | .20 | |

| HIGHER THAN THE DISTRICT 20 STATES | | | |
|------------------------------------|--------------------------|--|------------------------------|
| Massachusetts | \$.21 | Oregon | \$.24 |
| North Dakota | .21 | Nevada | .24 |
| South Dakota | .21 | Nebraska | .241 |
| North Carolina | .22 | Idaho | .25 |
| Colorado Ohio Maine Delaware | .22 .22 .22 .23 | West Virginia Wisconsin Pennsylvania Montana | .2535 .258 .259 .27 |
| Washington MARYLAND | .23 | Rhode Island | .28 |
| | .235 | Connecticut | .32 |

TABLE 25

MOTOR VEHICLE SALES AND EXCISE TAXES

PAID AT TIME OF SALES OR TITLING 47 STATES AND D.C.

| | of fair market val | COLUMBIA: 1/ lue - 3,499 pounds or less ne - 3,500 pounds or more | |
|---|--|--|---|
| Montana Alabama (.125-2.5%) Delaware Colorado North Carolina 2/ New Mexico South Dakota VIRGINIA Wyoming (1%) Oklahoma Georgia (3%) Hawaii Louisiana (1%-5%) New York (2%-4.5%) Missouri (.375-3%) Arkansas (1%) Utah (1.6%) Kansas (0%-2%) Arizona (1.0%-3%) Idaho Indiana Iowa MARYLAND | 1.5% 2.75% 2.75% 3.0% 3.0% 3.0% 3.0% 3.0% 3.0% 3.0% 4.0% 4.0% 4.0% 4.0% 4.0% 4.0% 5.0% 5.0% 5.0% | Massachusetts Mississippi Nebraska North Dakota Ohio (0%-3%) South Carolina 3/ West Virginia Wisconsin (.6%) Maine California (1.25%-2.5%) Connecticut Florida Kentucky Michigan New Jersey Pennsylvania Tennessee (2.75%) 4/ Vermont Illinois (.25%-1%) Texas Minnesota Nevada Rhode Island Washington (.5%-2.1%) | 5.0% 5.0% 5.0% 5.0% 5.0% 5.0% 5.0% 5.0% |
| | | | |

| ľ | O | TAX |
|---|----|------|
| 3 | ST | ATES |

Alaska

New Hampshire

Oregon

^{1/} Tax does not apply to vehicles previously tilted in another jurisdiction, when owners move to the District. 2/ Maximum of \$1,500.00 3/ Maximum of \$300.00 4/ Maximum of \$44.00 (2.75% on 1 4 \$1,600)

STATE MOTOR VEHICLE REGISTRATION FEES

Automobile Costing \$7,900, Bought New and Weighing 3,522 Pounds (4-Door, 6-Passenger, 8-Cylinder)

DISTRICT OF COLUMBIA: \$88.00

| L | | THE DISTRICT | |
|----------------|---------|---------------|----------|
| Arizona 1/ | \$ 8.00 | California | \$ 30.00 |
| Louisiana | 10.00 | Rhode Island | 30.00 |
| Kentucky | 11.50 | South Dakota | 30.00 |
| Indiana | 12.00 | West Virginia | 30.00 |
| South Carolina | 12.00 | Florida | 32.50 |
| Mississippi | 15.00 | Nevada | 33.00 |
| Oregon | 15.00 | Colorado | 33.24 |
| Wyoming | 15.00 | Alaska | 34.00 |
| Nebraska | 17.50 | Connecticut | 35.00 |
| Montana | 19.25 | MARYLAND | 35.00 |
| Delaware | 20.00 | Pennsylvania | 36.00 |
| Georgia | 20.00 | New Hampshire | 36.20 |
| North Carolina | 20.00 | Missouri | 39.00 |
| Tennessee | 20.50 | Idaho | 40.73 |
| Ohio | 21.50 | New Mexico | 42.00 |
| New York | 22.50 | Vermont | 43.00 |
| Alabama | 23.00 | Wisconsin | 45.00 |
| Maine | 23.00 | Hawaii | 46.42 |
| Utah | 24.50 | Massachusetts | 50.00 |
| Arkansas | 25.00 | Texas | 59.80 |
| Kansas | 25.00 | North Dakota | 72.00 |
| VIRGINIA | 26.50 | New Jersey | 73.50 |
| Washington | 27.85 | Illinois | 78.00 |

| HIGHER THAN THE DISTRICT 3 STATES | | | |
|-----------------------------------|----------|-----------------------|--------------------|
| Iowa | \$ 93.00 | Minnesota Oklahoma | \$108.75 119.00 |

| OTHER BASIS | |
|-------------|--|
| Michigan | |

^{1/} There is also a \$1.50 fee earmarked for air quality.

STATE REAL ESTATE DEED RECORDATION AND TRANSFER TAX RATES

(Per \$500 of Consideration)

DISTRICT OF COLUMBIA: \$11.00

| LOWER THAN THE DISTRICT 36 STATES | | | |
|--|---|---|--|
| Colorado Alabama Georgia Hawaii Illinois Ohio (\$2.00) South Dakota Nevada Oklahoma VIRGINIA (\$.25) | \$.05 .50 .50 .50 .50 .50 .50 .65 1/ .75 | Wisconsin Arkansas Minnesota New Jersey 2/ Tennessee Arizona New York Massachusetts (\$10.25) MARYLAND (\$ 12.50) 3/ Connecticut | \$ 1.50 1.65 1.65 1.75 1.85 2.00 2.00 2.28 2.50 3.05 |
| Iowa Nebraska North Carolina Maine West Virginia (\$1.10) Kansas South Carolina Rhode Island | .80 .875 1.00 1.10 1.10 1.30 1.30 | Florida Kentucky Michigan (.75%) New Hampshire Pennsylvania (\$5.00) Washington (\$2.50) Vermont 4/ Delaware (\$5.00) | 3.50 3.50 3.75 3.75 5.00 6.40 6.50 10.00 |

| NO TAX 14 STATES | | | |
|--|--|--|--|
| Alaska California (\$.55) Idaho Indiana Louisiana | Montana New Mexico North Dakota Oregon Texas | | |
| Mississippi Missouri | Utah Wyoming | | |

NOTE: Maximum local rate in parentheses.

^{1/} In county whose population is 400,000 or more, \$1.25.

^{2/} Additional \$0.75 for each \$500 of consideration over \$150,000.

^{3/} State transfer tax rate only. State recordation tax is only collected in certain instances and is not reflected in this number.

^{4/ \$2.50} on first \$100,000.

TABLE 28 TYPES OF STATE INHERITANCE AND ESTATE TAXES

| INHERITANCE TAX STATES WITH AN ESTATE TAX TO ABSORB FEDERAL CREDIT 14 STATES | | | |
|--|---------------|--|--|
| Connecticut | Montana | | |
| Idaho | Nebraska | | |
| Indiana | New Hampshire | | |
| Iowa | New Jersey | | |
| Kentucky | Pennsylvania | | |
| Louisiana | South Dakota | | |
| MARYLAND | Tennessee | | |

| ESTATE TAX STATES WITH AN ESTATE TAX TO ABSORB FEDERAL CREDIT 8 STATES | | | | |
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| Alabama Arizona Arkansas California Colorado | Missouri Nevada New Mexico New York North Carolina | | | |
| Delaware District of Columbia Hawaii Florida Georgia | North Dakota Oregon South Carolina Texas Utah | | | |
| Kansas Maine Minnesota Michigan | Vermont VIRGINIA Washington Wisconsin Wyoming | | | |

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